

RESOLUTION NO. 2024-081

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF PALM DESERT, CALIFORNIA, ADOPTING AN ADDENDUM TO THE COACHELLA VALLEY ASSOCIATION OF GOVERNMENTS' TRANSPORTATION UNIFORM MITIGATION FEE (TUMF) 2018 FEE SCHEDULE UPDATE NEXUS REPORT AND ADOPTING THE COACHELLA VALLEY ASSOCIATION OF GOVERNMENTS EXECUTIVE COMMITTEE'S TUMF INFLATION ADJUSTMENT AND REVISED FEE SCHEDULE FOR CALENDAR YEAR 2025 APPLICABLE TO ALL DEVELOPMENTS IN THE CITY OF PALM DESERT.

WHEREAS, the City of Palm Desert ("City") is a Member Agency of the Coachella Valley Association of Governments ("CVAG"), a joint powers agency consisting of the County of Riverside, the Aqua Caliente Band of Cahuilla Indians, the Cabazon Band of Mission Indians, the Torres Martinez Desert Cahuilla Indians, the City of Blythe, and the nine cities (the Cities of Desert Hot Desert, Palm Desert, Cathedral City, Rancho Mirage, Palm Springs, Indian Wells, La Quinta, Indio, and Coachella) situated in the Coachella Valley (collectively, the "Member Agencies"); and

WHEREAS, acting in concert, the Member Agencies developed a plan whereby the shortfall in funds needed to enlarge the capacity of the Regional System of Highways and Arterials within CVAG's jurisdiction (the "Regional System") could be made up in part by a Transportation Uniform Mitigation Fee ("TUMF") imposed on new development within the jurisdiction; and

WHEREAS, CVAG commissioned Michael Baker International, Inc., an independent fee consultant firm, to prepare a TUMF study entitled "Transportation Uniform Mitigation Fee (TUMF) 2018 Fee Schedule Update Nexus Report," dated March 2018 (the "Study") to establish updated TUMF funds and program revenue collection targets, which was approved by the CVAG Executive Committee on April 30, 2018; and

WHEREAS, the Study and TUMF were adopted in compliance with the Mitigation Fee Act (Government Code, section 66000 *et seq.*) (the "Act"), which governs the adoption and implementation of development impact fees; and

WHEREAS, as a CVAG Member Agency, the City participated in the preparation of the Study prepared pursuant to the Act and based upon the Study, the City adopted and collects the TUMF; and

WHEREAS, subsequent to adopting the Study, the CVAG Executive Committee adopted a TUMF Handbook (the "Handbook") on June 25, 2018, which is used by the Member Agencies in imposing the TUMF, and the Handbook is updated periodically to accurately reflect the increased rates established for the TUMF as periodically increased; and

WHEREAS, the CVAG Executive Committee annually reviews the TUMF and the

need to apply inflationary increases (the "Inflation Adjustment") based upon the annual change in the consumer price index for the Coachella Valley area known as the All Urban Consumers ("CPI-U"), All Items for Riverside-San Bernardino-Ontario, CA (the "Index") published by the Bureau of Labor Statistic and has proposed such action for the City Council of the City of Palm Desert (the "City Council") to consider from time to time; and

WHEREAS, the CVAG Executive Committee has proposed such Inflation Adjustment to the existing TUMF rates and has requested each Member Agency adopt increased TUMF rates effective January 1, 2025, which rates are included in the TUMF fee schedule (the "2025 TUMF Fee Schedule"), attached hereto as Exhibit "B" and incorporated herein by this reference; and

WHEREAS, prior to adopting the Inflation Adjustment the City Council must adopt an addendum to the Study (the "Addendum"), attached hereto as Exhibit "A" and incorporated herein by this reference, supporting such increase and taking other actions to ensure compliance with the Act, including holding a notice public hearing for adoption of such Addendum; and

WHEREAS, the proposed Addendum, the 2025 TUMF Fee Schedule, and other supporting data were posted on the City's website and have been posted in the Office of the City Clerk of the City (the "City Clerk") and have been available for public inspection and made available thirty (30) days prior to the date of this consolidated public hearing; and

WHEREAS, notice of a consolidated public hearing to consider the adoption of the Addendum and the 2025 TUMF Fee Schedule was published in the newspaper and mailed to all interested parties that have submitted written requests for such written notice, as applicable, in compliance with the Act; and

WHEREAS, the City Council wishes to authorize the City the ability to pass-through all future Inflation Adjustments as part of the CVAG TUMF program by holding a noticed consolidated public hearing seeking such authority; and

WHEREAS, the City Council wishes to accurately collect TUMF along with the other Member Agencies within the Coachella Valley area as requested by the CVAG General Assembly; and

WHEREAS, the proposed Inflation Adjustment and 2025 TUMF Fee Schedule modifies a development impact fee that is subject to the Act, and the City in considering such an increase to the TUMF, must adhere to the notice and public hearing provisions of the Act; and

WHEREAS, on November 14, 2024, the City Council held a noticed consolidated public hearing at which it heard and considered any and all verbal and/or written testimony from the public, reviewed and considered the information for the Addendum, the Inflation Adjustment, and 2025 TUMF Fee Schedule and supporting data, and information provided at the public hearing by staff, and has now determined to adopt the Addendum and the 2025 TUMF Fee Schedule.

NOW, THEREFORE, BE IT RESOLVED, by the City Council of the City of Palm Desert as follows:

SECTION 1. The forgoing recitals are true and correct and are incorporated herein by this reference as the factual basis for this Resolution.

SECTION 2. The City Council has been presented with and has reviewed the information related to the Addendum and the Study, including all supporting data and after being so informed hereby adopts the Addendum and supporting data.

SECTION 3. The City Council makes the following findings related to the Inflation Adjustment and 2025 TUMF Fee Schedule:

- a) The purpose of the TUMF is to pay for the costs of regional transportation-related capital facilities and infrastructure that are required to serve new development;
- b) The TUMF will be used to finance regional transportation improvements, including roadway, intersection, interchange, traffic signal improvements, and other Regional System projects. The specific public facilities are further described in the Study, on file in the Office of the City Clerk and such Study is incorporated herein by this reference. TUMF revenue will not be used for any other purpose than what is defined here;
- c) New developments in the CVAG region will increase demands from and travel upon, the Regional System. TUMF revenue will be used to fund the additional transportation system capacity necessary to accommodate new development;
- d) Each new development project will add to the incremental need for transportation capacity and improvements. The transportation facilities identified in the Study are necessary to support the future transportation needs of the Regional System; and
- e) The TUMF is tied to the fair share cost allocations to new development based upon, among other things, traffic studies used to create the Study. The TUMF is generated based upon the rough proportionality to the number of trips generated by new development and assigns the TUMF based upon this basis by land use classification.

SECTION 4. The City Council further finds that the Inflation Adjustment is a necessary component of the ongoing TUMF fees to ensure the revenue collected keeps pace with the costs of constructing the projects defined in the Study. Keeping pace with inflation ensures projects can be timely completed as needed to accommodate new development. Timely completion of projects ensures those who have paid the TUMF receive the benefit of their contributions towards the program while at the same time mitigates the expected impacts to the existing community. Without the Inflationary Adjustments many projects would become delayed, underfunded, and potentially not able to be completed at all due to insufficient funds available to complete such projects.

SECTION 5. The City Council hereby adopts the Inflation Adjustment and the 2025 TUMF Fee Schedule and such fees shall be effective as of January 13, 2025 and shall apply

to all development projects taking place within the City's boundaries unless otherwise exempt.

SECTION 6. As part of this Mitigation Fee Act proceeding, the City Council further authorizes future annual Inflation Adjustments, authorized by the CVAG Executive Committee, to be imposed and added to the then current TUMF fee schedule, without future action of the City Council or need for future public hearings, until such time as a new impact fee nexus study and TUMF are adopted, or this authorization is revoked by the City Council.

SECTION 7. The Director of Finance is hereby authorized and directed to incorporate the 2025 TUMF Fee Schedule, effective January 13, 2025, into the City's development fees collected on new development projects and to take all action necessary to effectuate the purpose of this Resolution.

SECTION 8. If any provision of this Resolution or the application thereof to any person or circumstance is held invalid, such invalidity shall not affect other provisions or applications, and to this end the provisions of this Resolution are declared to be severable.

SECTION 9. This Resolution shall become effective sixty (60) days following its adoption.

ADOPTED ON NOVEMBER 14, 2024.

DocuSigned by:  
*Karina Quintanilla*  
3E391C0E7C7CAD7  
KARINA QUINTANILLA  
MAYOR

ATTEST:

Signed by:  
*Anthony J. Mejia*  
3063A189727D937  
ANTHONY J. MEJIA  
CITY CLERK

I, Anthony J. Mejia, City Clerk of the City of Palm Desert, hereby certify that Resolution No. 2024-081 is a full, true, and correct copy, and was duly adopted at a regular meeting of the City Council of the City of Palm Desert on November 14, 2024, by the following vote:

AYES: HARNIK, KELLY, NESTANDE, TRUBEE, AND QUINTANILLA  
NOES: NONE  
ABSENT: NONE  
ABSTAIN: NONE  
RECUSE: NONE

IN WITNESS WHEREOF, I have hereunto set my hand and affixed the official seal of the City of Palm Desert, California, on 11/15/2024.

Signed by:  
*Anthony J. Mejia*  
8063A189723D437  
\_\_\_\_\_  
ANTHONY J. MEJIA  
CITY CLERK

EXHIBIT "A"

ADDENDUM TO THE  
TRANSPORTATION UNIFORM MITIGATION FEE (TUMF) 2018 FEE SCHEDULE  
UPDATE NEXUS REPORT  
ADOPTED BY CVAG IN MARCH 2018

## **ADDENDUM TO THE COACHELLA VALLEY ASSOCIATION OF GOVERNMENT'S NEXUS REPORT - TRANSPORTATION UNIFORM MITIGATION FEE (TUMF) 2018 FEE SCHEDULE UPDATE DATED MARCH 2018**

The Coachella Valley Association of Governments (“CVAG”) previously caused to be prepared and subsequently approved an impact fee nexus study entitled the *Nexus Report – Transportation Uniform Mitigation Fee (TUMF) 2018 Fee Schedule Update* (the “Study”) dated March 2018. The Study established TUMF applicable to all new development in the Coachella Valley area to be imposed through each of CVAG’s member agencies, including the City of Palm Desert (“City”). The Study accounted for the TUMF fee schedule to be increased annually through the application of an annual inflation adjustment (“Inflation Adjustment”) to ensure the fee revenue collected keeps pace with current costs of the proposed projects. CVAG’s Executive Committee determines the amount of the Inflation Adjustment each year.

The purpose of this addendum to CVAG’s Study (the “Addendum”) is to allow the City to comply with the provisions of the Mitigation Fee Act (Government Code, section 66000 *et seq.*) (the “Act”), which governs the adoption of fees or charges, or increases to existing fees or charges. Here, the City is seeking approval to increase the existing TUMF with CVAG’s proposed Inflation Adjustment.

### **1. Inflation Adjustment**

The Inflation Adjustment defined in the Study referenced a consumer price index (“CPI”) for the Los Angeles-Anaheim-Riverside Area. However, this index was discontinued at the beginning of 2018. As such, a comparable replacement CPI for the Coachella Valley area was selected. The replacement index selected is the All Urban Consumers (“CPI-U”), All Items for Riverside-San Bernardino-Ontario, CA (the “Index”) published by the Bureau of Labor Statistics (“BLS”). CVAG has described the method of calculating the year-over-year change in the Index, measured as of December in the calendar year which ends in the previous fiscal year. However, the Index only publishes data every other month starting in January and as such there is no data published for the month of December for which a calculation can be based upon. Therefore, rather than changing the method by which CVAG calculates the percent change each year, it has elected to approximate a December data point based upon guidance from the BLS. To approximate a data point for an unreported month, the BLS has advised taking the square root of the product of the indexes for the preceding and subsequent months, in this case November and January. Therefore, CVAG approximates the year-over-year change using this method.

According to CVAG, the justification for the Inflation Adjustment is to ensure the TUMF revenue collected keeps pace with the costs of constructing the projects defined in the Study. Keeping pace with inflation ensures projects can be timely completed as needed to accommodate new development. Timely completion of projects ensures those who have paid the TUMF receive the benefit of their contributions towards the program while at the same time mitigates the expected impacts to the existing community. Without the Inflationary Adjustments many projects would become delayed, underfunded, and potentially not able to be completed at all due to insufficient funds available to complete such projects.

All CVAG documents related to the 2025 Inflation Adjustment are attached to this Addendum for review and inspection. A summary of the documents follows:

1. Attachment 1 – Nexus Report – Transportation Uniform Mitigation Fee (TUMF) 2018 Fee Schedule Update;
2. Attachment 2 – CVAG Staff Report on TUMF Inflation Adjustment for Calendar Year 2025 dated April 29, 2024 and includes a letter in support of the Inflation Adjustment from the Desert Valleys Builders Association; and
3. Attachment 3 – CVAG Revised Fee Schedule for the Transportation Uniform Mitigation Fee Effective January 1, 2025 dated May 1, 2024.

## **2. Requirement to Proportionally Calculate the Fee per Square Footage on Housing Projects**

Pursuant to section 66016.5(5)(A) of the Act, a nexus study adopted after July 1, 2022, “shall calculate a fee imposed on a housing development project proportionately to the square footage of proposed units of the development.” An exemption to this requirement is authorized pursuant to section 66016.5(5)(B) of the Act, which states a nexus study need not comply with the requirements of subparagraph (A) if certain findings are made. While, the City is not adopting a nexus study at this time, it is attempting to adopt the Inflation Adjustment which would increase the TUMF. Therefore, out of an abundance of caution the City seeks to provide this missing requirement to the existing Study. By making this finding the City does not concede that such finding is required to impose the Inflation Adjustment and reserves the right to argue any applicable legal defenses available to it should the TUMF and/or the Inflation Adjustment be challenged.

The findings required pursuant to section 66016.5(5)(B) of the Act include:

- i. An explanation as to why square footage is not an appropriate metric to calculate fees imposed on a housing development project.
- ii. An explanation that an alternative basis of calculating the fee bears a reasonable relationship between the fee charged and the burden posed by the development.
- iii. That other policies in the fee structure support smaller developments, or otherwise ensure that smaller developments are not charged disproportionate fees.

Addressing each finding in turn – Finding (i), the City’s general plan identifies the use of privately held land, including in some instances, the number of dwelling units authorized per acre. However, there is no similar planning metric for which the City could rely upon to determine what the square footage would be for each dwelling unit. Therefore, the square footage of each dwelling unit is determined by the property owner/developer at the time of development. In the case of a developer, that determination is based upon what they perceive is marketable and subject to change with market conditions. There simply is no way to accurately forecast what type of product mix will be developed. Without the ability to forecast the total number of square feet expected at build out, the City would be guessing at a rate per square foot.

This creates the potential for failing to collect enough TUMF to complete projects, or alternatively, collecting too much depending on the final build out. Therefore, using square footage is not an appropriate metric to calculate fees imposed on a housing development project.

Finding (ii), the TUMF is calculated based upon the demands created by class of property (i.e., traffic trips generated by land use type). In other words, the Study determined the average demands of average land use classes of property. Given, the limitation of the data and inability to forecast market conditions, this approach created a reasonable basis for applying the TUMF in an equitable and proportional manner across all potential classes of land use. Again, the City simply does not have the ability to generate the kind of information needed to meet the residential square footage requirement of the Act. Therefore, this alternative basis of calculating the fee bears a reasonable relationship between the fee charged and the burden posed by the development.

Finding (iii), the metrics in the Study calculate the estimated impacts on a land use basis. For example, as noted above land uses are evaluated for their increase in traffic trips. The application of this metric does not increase or decrease based upon the size of the development project but rather the individual unit. Therefore, by the very nature of the calculation, smaller developments will have smaller impacts and larger developments will have larger impacts. These impacts drive the fee. Therefore, the fee structure does not charge disproportionate fees on smaller developments.

**ATTACHMENT 1**

**TRANSPORTATION UNIFORM MITIGATION FEE (TUMF) 2018 FEE SCHEDULE  
UPDATE NEXUS REPORT**

## **Draft Nexus Report**

# Transportation Uniform Mitigation Fee (TUMF) 2018 Fee Schedule Update

### **Prepared for:**

Coachella Valley Association of Governments

### **In Association with:**

City of Cathedral City  
City of Coachella  
City of Desert Hot Springs  
City of Indian Wells  
City of Indio  
City of La Quinta  
City of Palm Desert  
City of Palm Springs  
City of Rancho Mirage  
County of Riverside

### **Prepared by:**

Economic & Planning Systems, Inc.

### **In Association with:**

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March 2018

EPS #144043

*The Economics of Land Use*



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## Table of Contents

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1.	REPORT OVERVIEW AND RESULTS .....	1
	Introduction .....	1
	Summary of the TUMF Calculation .....	3
2.	TUMF BOUNDARY AND TRAVEL DEMAND .....	5
	TUMF Boundary .....	5
	Travel Demand Assumptions and Forecasts.....	6
3.	TUMF PROJECTS AND COSTS .....	8
	TUMF Project Selection .....	8
	TUMF Project Costs .....	9
4.	TUMF COST ALLOCATION .....	11
	Application of Transportation Demand Model.....	11
	TUMF Capacity Improvement Projects .....	11
	TUMF Operational, Safety, and ATP Projects.....	13
	Summary of TUMF Cost Allocation .....	13
5.	OTHER FUNDING FOR TUMF PROJECTS.....	15
	Obligated Funds.....	15
	Other External Funding .....	16
	Developer Funded Improvements .....	16
	State and Federal Transportation Funding.....	16
	Local Match.....	17
	Measure A .....	17
	Summary of Other Funding Sources .....	18
6.	NEXUS FINDINGS AND FEE CALCULATION .....	20
	Overview of Nexus Findings.....	20
	The TUMF Calculation .....	21
7.	TUMF IMPLEMENTATION AND ADMINISTRATION .....	24
	Elimination of Land Use Exemptions.....	24
	Simplification of Land Use Categories.....	24
	Application of Annual Inflation Adjustment.....	25

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Appendices

- APPENDIX A:      TPPS Projects Included in the TUMF
- APPENDIX B:      Detailed TUMF Project Cost Estimates

List of Tables and Figures

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Table 1	Summary of TUMF per trip Calculation.....	3
Table 2	Illustrative TUMF Calculation for Selected Land Use Categories .....	4
Table 3	Estimated Growth in Trip Ends in CVAG Region (2015 – 2040).....	7
Table 4	Summary of TUMF Projects and Total Costs.....	10
Table 5	TUMF Capacity Improvements with Existing Deficiencies .....	12
Table 6	Allocation of TUMF Eligible Project Costs to New Development .....	14
Table 7	Summary of Obligated Funds Available to Off-set TUMF Costs.....	15
Table 8	Estimated Measure A Revenues Available To Off-set TUMF Costs .....	18
Table 9	Net TUMF Costs After Funding from Other Sources .....	19
Table 10	Calculation of TUMF per Average Daily Trip (ADT) .....	21
Figure 1	CVAG TUMF Boundary .....	6

# 1. REPORT OVERVIEW AND RESULTS

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## Introduction

This Nexus Report provides the Coachella Valley Association of Governments (CVAG) and its member jurisdictions with the necessary technical documentation to support the adoption of an updated Transportation Uniform Mitigation Fee (TUMF). Impact fees are one-time charges on new development approved and collected by jurisdictions to cover the cost of regional transportation-related capital facilities and infrastructure that are required to serve new growth.<sup>1</sup> The fees are typically collected upon issuance of a building permit or certificate of occupancy.

Initially established in 1989, the CVAG TUMF is a one-time fee charged on all new development occurring within the CVAG region designed to cover the “fair share” cost of regional serving transportation projects and improvements needed to serve growth. The program relies on local agencies (e.g., cities and the County) to collect TUMF as development occurs. The TUMF Nexus Report establishes a nexus or reasonable relationship between the updated fee amount and the proportion of transportation improvement costs attributable to new development.

This Nexus Report has been prepared by Economic & Planning Systems (EPS) with support from a broader consultant team, led by Michael Baker International, that has been retained by the CVAG to assist in developing key components of the Regional Transportation Plan (RTP). The analysis and methodology incorporate input from CVAG staff, its member jurisdictions, the TUMF Nexus Advisory Committee, and other stakeholders.

## Institutional Context

The CVAG TUMF program is a component of Riverside County’s Measure A. Measure A is a one-half percent sales tax program that provides funding for a wide variety of transportation projects and services throughout Riverside County. It was originally approved by voters of Riverside County in 1988 and given a 30-year extension in 2002. Cities and the county in the Coachella Valley must participate in the TUMF program to assist in the financing of the priority regional arterial system in order to receive local Measure A funds.

If a city or the county chooses not to levy the TUMF, the funds they would otherwise receive from Measure A for local streets and roads is added to the Measure A funds for the Regional Arterial Program. A portion of the Measure A revenues for the Coachella Valley area is returned to the cities and the county in the Coachella Valley to assist with the funding of local street and road improvements. These funds supplement existing federal, state, and local funds. Local street improvements adjacent to new residential and business developments are typically paid for by the developers.

Other key components of the RTP that have been updated as part of this study process, and used as critical inputs in the TUMF update, include:

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<sup>1</sup> New development includes any construction activity that requires a building permit and creates additional impacts on a jurisdiction’s regional transportation infrastructure once completed (e.g., through additional travel demand or “trips”).

- **Transportation Project Prioritization Study (TPPS):** The TPPS identifies and prioritizes the regional arterial transportation projects in the CVAG region.
- **Regional Arterial Cost Estimate (RACE):** The RACE provides costs estimates for the projects included in the TPPS.
- **Active Transportation Plan (ATP):** The Regional ATP defines the bicycle, pedestrian, and low speed electric vehicle (LSEV) networks designed to provide a multimodal compliment and/or alternative to automobiles. The Regional ATP projects are included in the TPPS.

The TPPS, RACE, and ATP were formally approved by the CVAG Executive Committee on June 27, 2016. Since the TPPS, RACE, and ATP provide the underlying basis for the TUMF program, these updates have necessitated update of the TUMF program to reaffirm the nexus between projected development and needed transportation system improvements. The reevaluation of the TUMF nexus also provides the opportunity to address important policy issues including, fee land use categories, exemptions, cost indexing, and other factors, as described further in **Chapter 7**.

### Legal Context

A Nexus Report provides a legal basis and necessary technical analysis to support a schedule of transportation impact fees consistent with Mitigation Fee Act (AB 1600/ Government Code Section 66000 et seq.). The Mitigation Fee Act allows jurisdictions to adopt, by resolution, the Transportation Impact Fee consistent with the supporting technical analysis and findings provided in this Report. The Resolution approach to setting the fee allows periodic adjustments of the fee amount that may be necessary over time, without amending the enabling ordinance.

Impact fee revenue can be collected and used to cover the cost of constructing capital and infrastructure improvements required to serve new development and growth in the jurisdictions in which it is charged. As such impact fees must be based on a reasonable nexus, or connection, between new growth and development and the need for a new facility or improvement. Impact fee revenue cannot be used to cover the operation and maintenance costs of these or any other facilities and infrastructure. In addition, impact fee revenue cannot be collected or used to cover the cost of existing needs/ deficiencies in the transportation capital improvement network.

In establishing, increasing, or imposing a fee as a condition for the approval of a development project, Government Code 66001(a) and (b) state that the local agency must:

1. Identify the purpose of the fee;
2. Identify how the fee is to be used;
3. Determine how a reasonable relationship exists between the fee use and type of development project for which the fee is being used;
4. Determine how the need for the public facility relates to the type of development project for which the fee is imposed; and
5. Show the relationship between the amount of the fee and the cost of the public facility.

These statutory requirements have been followed in establishing this TUMF, as documented in subsequent chapters. If the transportation impact fee is adopted, this Nexus Study and the technical information it contains should be maintained and reviewed periodically by CVAG to

ensure accuracy and to enable the adequate programming of funding sources. To the extent that transportation improvement requirements, costs, and development potential changes over time, the TUMF will need to be updated. Further information on the implementation and administration of the TUMF is provided in **Chapter 7**.

### Summary of the TUMF Calculation

**Table 1** shows summarizes the TUMF calculation per trip consistent with nexus requirements and the associated analysis contained in this Technical Report. These transportation impact fees are designed to cover the cost of regional transportation improvements required to support new development after existing deficiencies and known other funding sources have been taken into account. The fees apply to all new residential and non-residential projects, except those exempted by State or federal law or other means.

**Table 1 Summary of TUMF per trip Calculation**

Category	Source	Formula	Amount
Net TUMF Cost	See <b>Table 9</b>	= a	\$263,335,000
Growth in ADT (2015 - 2040)	See <b>Table 3</b>	= b	1,074,520
Avg. TUMF / ADT		= a / b	\$245

While per trip sets the basis for the TUMF, individual land use categories will pay different fees depending on their trip rates per unit. **Table 2** provides an illustrative calculation of the fee level for various land use categories. The actual land use categories and their specific application, including various discounts, will be included in the TUMF Handbook, as described in **Chapter 7**.

**Table 2 Illustrative TUMF Calculation for Selected Land Use Categories**

Land Use Category	Fee Per Unit <sup>1</sup>
<b><u>Residential</u></b>	
Single Family Detached	\$2,310 per dwelling
Multi-Family	\$1,790 per dwelling
<b><u>Non-Residential</u></b>	
Industrial	\$1,220 per 1,000 sq. ft.
Office	\$2,390 per 1,000 sq. ft.
Retail <sup>2</sup>	\$6,010 per 1,000 sq. ft.

[1] Based on a TUMF of \$245 per ADT.

[2] Includes a discount of 35% percent to account for pass-through trips.

## 2. TUMF BOUNDARY AND TRAVEL DEMAND

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This chapter documents the land use and travel demand assumptions and forecasts that underlie the TUMF calculations. These factors drive the traffic generation and attraction in the CVAG region and, in turn, are critical in determining how to allocate new transportation improvement costs between existing and new development.

### **TUMF Boundary**

The TUMF boundaries define the geography (i.e. cities and unincorporated areas) where new development will be subject to the TUMF. In order to assure accurate and timely implementation of the TUMF program, the applicable boundary should be easily identified and understood by developers and jurisdictions responsible for fee collection. Good boundary devices are easily identified, stay relatively constant over time, and can be related to data collection or analysis zones in order to facilitate future analysis updates.

As part of an update to the TUMF in 2005 (Parsons Brinckerhoff, 2005), the CVAG TUMF Boundary Determination established a roughly defined area within which there exists a “reasonable relationship” between new development and traffic conditions on TUMF roadways. Formal boundary lines were defined based on the results of the analysis in relation to easily administered features. This boundary is illustrated in **Figure 1** and includes the CVAG core, as well as outlying areas along the I-10 east, SR74 south, SR86 south, and SR111 south corridors. The boundary corresponds to several easily defined features:

- The Riverside County line to the north and south,
- Joshua Tree National Park to the northeast,
- Township line 10E-11E to the east, and
- The WRCOG/CVAG border to the west.

**Figure 1 CVAG TUMF Boundary**



### **Travel Demand Assumptions and Forecasts**

Pursuant to the Mitigation Fee Act, development impact fees must establish a reasonable relationship, or nexus, between the cost of new capital facilities and improvements allocated to future development and the contribution of growth to the need for these facilities. For transportation impact fees, recently updated and adopted traffic models are generally used as a key tool to estimate the allocation of costs of new transportation facilities between existing and future development.

Based on direction from the CVAG Executive Committee, the Riverside County Traffic Analysis Model (RIVTAM) has been used to calculate the TUMF. Specifically, as part of this study process, the RIVTAM model has been updated to reflect the latest 2040 socio-economic forecasts and roadway network assumptions in the CVAG region consistent with SCAG’s 2016 Regional Transportation Plan (RTP). In addition to the Federal Transportation Improvement Program (FTIP) and projects identified in the 2016 RTP, the TSPS projects were also added to the model to estimate the daily trips generated in the CVAG region by Year 2040.<sup>2</sup>

**Table 3** shows the estimated growth in the number of daily vehicle trips ends in the CVAG region between existing (2015) and 2040 based on the updated RIVTAM model. As shown, the

<sup>2</sup> For transportation modeling purposes, even projects not included in the TUMF calculation but included as part of the RTP or FTIP are considered to be part of the regional network in 2040.

existing 2015 vehicle trip ends were estimated to be 3,141,640 and the total growth was estimated to be an additional 1,074,520 trip ends over the next 25 years, or by 2040.<sup>3</sup> Based on this projection, the future growth in trip ends will represents about 25 percent of total trips in 2040. In other words, future growth is expected to account for roughly 25 percent of total trips ends within the CVAG region by 2040. This proportion is used to allocate a portion of the cost for TUMF eligible projects to future growth, as described further in subsequent chapters.

**Table 3 Estimated Growth in Trip Ends in CVAG Region (2015 – 2040)**

	Avg. Daily Trip (ADT) Ends in Year:		2015 - 2040 Growth in ADT		
	2015	2040 (with TPPS)	Total	Growth as % of 2040 total	Average Annual
<b>Total for CVAG Regional Network</b>	3,141,640	4,216,160	1,074,520	<b>25.5%</b>	1.2%

Source: F&P; RIVTAM

<sup>3</sup> Trip ends are those that either start or end in the CVAG region. Through trips (i.e. those that pass through but do not stop in the CVAG region), are excluded from this calculation as described further in **Chapter 4**.

### 3. TUMF PROJECTS AND COSTS

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This chapter documents the transportation facilities included in the TUMF as well as their estimated cost. Development impact fees are derived from a list of planned regional transportation capital improvement projects and associated costs that are needed in part or in full to accommodate new growth. Consequently, the capital improvements included in the fee program need to be described in sufficient detail to generate cost estimates.<sup>4</sup>

#### **TUMF Project Selection**

As noted in **Chapter 1**, the TPPS, as well as the RACE and ATP provide the core elements of the TUMF calculation by providing the list of potentially eligible projects and their corresponding costs. Updates to these documents were prepared by the consultant team, led by Michael Baker International, and formally approved by the CVAG Executive Committee on June 27, 2016.

While the projects included in the TPPS represent the universe of transportation facilities and improvements potentially eligible for funding through TUMF, not all of them need to be included in the program. A key component of the TUMF study process is to identify which of these eligible projects should be included in the TUMF based on both nexus and policy considerations. Accordingly, as part of this study, CVAG obtained input from member jurisdictions and the TUMF Nexus Committee to consider options for reducing the cost of the TUMF program.

The policy direction resulting from this consultation was to identify and remove projects from TUMF consideration where there was uncertainty in the likelihood of that project moving forward in the next 15-25 years. After meeting with each of the individual jurisdictions, CVAG found that nearly all projects scoring below 7.5 points on the TPPS met the criteria and thus should be “removed” from TUMF consideration. Jurisdictions pointed out that these projects may become more certain in the future, when the TUMF Nexus study is repeated.

CVAG, with concurrence from its members and the TUMF Nexus Committee, determined that the regional priority in the TPPS necessitated the inclusion of projects scoring above 7.5 points. By removing TPPS projects scoring 7.5 points and lower, jurisdictions acknowledge that regional funding will not be available for those projects until or unless the TUMF project list (those TPPS projects scoring above 7.5 points) is amended.

The ATP includes a comprehensive listing of all active transportation projects within the jurisdictions of the CVAG member agencies that were determined to have regional significance. Specifically, it includes local and regional bike plans as well as pedestrian improvement to transit hubs. In addition, the TPPS includes other regional transportation projects, such as CV Link, that correspond to long-term planning efforts and cannot analyzed in the same way as traditional TPPS projects. These projects were tested for regional significance based on factors that were agreed upon as part of the RTP study process. Based on CVAG committee direction, ATP and

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<sup>4</sup> Impact fees programs do not, in themselves, represent actual approval of a City plan or capital project (and as such do require clearance through the California Environmental Quality Act or CEQA).

these regional planning projects were not ranked against one another but are simply listed as part of the regional transportation system to be considered for funding.

In addition to this policy-based approach, TPPS projects focused on the resurfacing of existing arterials have been removed from the TUMF calculation based on nexus considerations (i.e., the costs of these projects are excluded from TUMF). These projects are needed to maintain the current regional arterial network rather than help accommodate growth. Based on the requirements of AB 1600, projects focused primarily on the operation and maintenance of existing facilities should be excluded from development impact fee programs. It should be noted that this is a relatively minor adjustment since total cost of these projects is only \$940,000.

Based on the process and criteria described above, about 80 TPPS projects were removed from TUMF consideration, or about 30 percent of the total.<sup>5</sup> Eliminating these projects removed about \$605 million from TUMF consideration. A detailed list of the projects included and removed from the TPPS is provided in **Appendix A**.

## TUMF Project Costs

As described earlier, the Regional Arterial Cost Estimate (RACE) study provides a uniform methodology to create planning-level cost estimates for transportation projects included in the TPPS. As further described in the RACE, these costs estimates include construction, right-of-way, and impact factors to cover other related project conditions.<sup>6</sup> The costs for CV Link and Regional Signal Synchronization were estimated from other planning efforts and added to the overall TPPS cost.

**Table 4** provides cost estimates for TPPS projects after removing those that scored at or below 7.5 points. As shown, the total delivery cost for the projects included as part of the TUMF calculations is estimated at approximately \$2.809 billion, including the TPPS, ATP, and two other regional projects. The cost estimates for each project are attached to this Report as **Appendix B** (with further detail available in the RACE).

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<sup>5</sup> This total excludes ATP and other Regional Projects such as CV Link.

<sup>6</sup> Impact factors are multipliers applied to the project's construction cost to account for special conditions likely add to its complexity in the construction process. These include project conditions like the existence of utilities structures, nearby drainage facilities, and medians that add complexity and costs.

**Table 4 Summary of TUMF Projects and Total Costs**

Type of Projects	TUMF Project Cost	
	\$ Amount	%
<b>Buildable Projects</b>	<b>\$2,506,140,000</b>	<b>89.2%</b>
-- Capacity Improvement Projects	\$2,143,490,000	76.3%
-- Widening or Updating Cross-Sections	\$69,910,000	2.5%
-- Other Operational Improvements	\$292,570,000	10.4%
-- Resurface or Reconstruction Only	\$170,000	0.01%
<b>ATP Regional Projects</b>	<b>\$157,700,000</b>	<b>5.6%</b>
-- Regional Bicycle Projects	\$149,700,000	5.3%
-- Regional Pedestrian Improvements	\$8,000,000	0.3%
<b>Other Regional Transportation Projects</b>	<b>\$146,100,000</b>	<b>5.2%</b>
-- CV Link	\$99,400,000	3.5%
-- Valley-wide Signal Synchronization	\$46,700,000	1.7%
<b>Regional Traffic System Costs</b>	<b>\$2,809,940,000</b>	<b>100%</b>

The bulk of the TUMF project costs, or approximately 76.3 percent, are identified as "Capacity Improvement Projects." These projects are so-named because they expand the capacity of the regional transportation network by adding lanes or entirely new arterials and connections, allowing the network to better accommodate growth. The projects referred to as "Widening or Updating of Cross-Sections" and "Other Operational Improvements", which combine for about 13 percent of costs, provide a variety of benefits to both new and existing commuters, but do not expand the network capacity in a measurable way. ATP and other regional projects such as CV Link and valley-wide signal synchronization, combine for slightly less than 11 percent of total costs.

## 4. TUMF COST ALLOCATION

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This Chapter describes how the cost of TUMF eligible projects (described in **Chapter 3**) are allocated to new development. Under the Mitigation Fee Act, development impact fees cannot include the cost of infrastructure improvements needed to address “existing deficiencies”. In other words, the cost of new capital facilities and improvements needed solely to address the needs of existing users must be excluded from the TUMF calculation.

### Application of Transportation Demand Model

As noted in **Chapter 2**, the nexus calculations provided in this Report utilize RIVTAM projections to allocate the cost of the TUMF eligible projects between new and existing development. The RIVTAM model is a mathematical representation of travel demand in the CVAG region between Base Year 2008 and Future Year 2040, updated by Fehr & Peers as part of this study effort. The model uses socioeconomic data, such as number of jobs and households to estimate the expected travel in, between, and through CVAG. Existing 2015 origin-destination (O-D) trip table and daily volumes were developed using the interpolation between the Base Year 2008 Model and Future Year 2040 Model.

The traffic growth in CVAG was estimated using the change in origin-destination (O-D) trip tables between existing 2015 Model and Future Year 2040 Model. In order to capture the trips only associated with the Coachella Valley region, the external-to-external trips (meaning trips starting from and ending at areas outside of the Coachella Valley) were excluded from traffic growth. For external-to-internal or internal-to-external trips (meaning trips having one end in CVAG and the other end outside of CVAG), only half of those trips were included in the traffic growth calculation.

For the purpose of the TUMF, the number of trip ends was used to calculate the fee which is consistent with the 2005 TUMF study. Any internal-to-internal trip (meaning trips traveling inside CVAG) is considered as two trip ends and any external-to-internal or internal-to-external trip is considered to have one trip end in Coachella Valley.

The results from the traffic demand model are applied differently depending on the type of TUMF project under consideration. Specifically, this nexus analysis employs different cost allocation methodologies depending on whether the project is primarily designed to increase the overall travel capacity within the CVAG region versus those that are primarily designed for other purposes, such as safety or bicycle / pedestrian access. The cost allocation methodology for each category of TUMF improvement is described separately below.

### TUMF Capacity Improvement Projects

As described in **Chapter 3**, the TPPS identified a number of projects as “capacity improvements.” These projects are so-named because they expand the capacity of the regional transportation network by adding lanes to existing facilities or adding entirely new arterials and connections, allowing the network to accommodate growth. For these projects the RIVTAM model was used to estimate the portion of costs attributable to growth. Specifically, the existing 2015 daily volumes were compared to capacity to develop the existing volume/capacity (v/c)

ratio to determine whether the project is experiencing an existing deficiency based on level of service (LOS) criteria. Consistent with the 2005 TUMF study, LOS D or worse is considered to be unacceptable LOS for arterial roadway network.

Any project’s roadway segment with a v/c ratio exceeding 0.62 (LOS D or worse) were considered to operate with existing deficiency, and a fair share calculation was then performed to estimate the portion of costs attributable to growth for the project. The fair share percentage was calculated by subtracting the existing volumes from future demand and then divided by the future demand, and the percentage was applied to the project’s total cost to estimate the portion of costs attributable to growth. For projects with roadway segments operating at LOS C or better (or v/c ratio of 0.62 or less), it is assumed 100 percent of the project’s cost is attributable to growth.

**Table 5** shows the list of TUMF projects experiencing a v/c ratio above 0.62 and how the cost of these projects has been allocated between new and existing development. Overall, out of the 190 TUMF projects (excluding ATP) 13 are estimated to operate with an existing deficiency. As shown in **Table 5**, out of the \$121.7 million in total cost estimated for these projects, approximately \$54.4 million is allocated to the TUMF. The remaining \$67 million, or about 55 percent, is attributable to existing deficiencies.

**Table 5 TUMF Capacity Improvements with Existing Deficiencies**

Street Name	Segment #	Segment Description	Cost Considered in TUMF <i>a</i>	Existing Year 20151		Future Year 2040 w/ TPPS <sup>1</sup>		Fair Share Factor $d = \frac{(c - b)}{c}$	Cost Contributed to Future Growth $e = a * d$
				ADT <i>b</i>	V/C	ADT <i>c</i>	V/C		
AVE 48	48H	Grade Separation at Hwy 111/SPRR	\$22,011,480	21,120	0.85	49,420	0.48	0.57	\$12,604,712
AVE 50	50A	Future Ave 50 SR-86S IC	\$55,222,500	20,260	0.82	37,930	0.35	0.47	\$25,725,852
AVE 50	50I2	Cabazon Rd to SR-86S (Incl. Br. at Whitewater Chnl)	\$3,356,880	20,150	0.72	38,870	0.37	0.48	\$1,616,691
Dillon Rd.	DLN13	S side of Whitewater Br. to Hwy 111	\$4,062,858	19,440	0.71	46,870	0.43	0.59	\$2,377,730
Hwy. 74	Hwy.74A	Highway 111 to El Paseo	\$450,240	38,960	0.63	39,080	0.34	0.00	\$1,383
Hwy. 111	Hwy.111F	Cook St to Eldorado Dr	\$3,537,600	47,240	0.72	67,580	0.58	0.30	\$1,064,735
Hwy. 111	Hwy.111G	Eldorado Dr to Miles Ave	\$4,924,800	53,240	0.81	73,300	0.64	0.27	\$1,347,769
Hwy. 111	Hwy.111H	Miles Ave to Washington St (incl. Br. Over Deep Cyn Chnl)	\$7,573,400	46,430	0.70	62,300	0.43	0.25	\$1,929,211
Indian Cyn Dr.	INC�8	Garnet Ave to 20th Ave	\$165,000	20,370	0.68	37,920	0.56	0.46	\$0
Indian Cyn Dr.	INC�9	20th Ave to 19th Ave	\$1,722,800	24,960	0.85	45,050	0.31	0.45	\$768,281
Indian Cyn Dr.	INC�10	19th Ave to Dillon Rd	\$7,379,840	21,780	0.78	39,410	0.26	0.45	\$3,301,360
Indian Cyn Dr.	INC�13	Pierson Blvd to Mission Lakes Blvd (Incl. Future Br. at Mission Cr.)	\$6,945,600	16,460	0.62	27,730	0.40	0.41	\$2,822,824
Palm Dr.	PD1	I-10 IC to Varner Rd	\$4,024,416	28,340	0.85	35,290	0.24	0.20	\$792,567
<b>Total</b>			\$121,377,414						\$54,353,115

[1] Data provided by Fehr & Peers based on updated RIVTAM.

As noted, the bulk of the capacity improvement projects, in terms of both number and costs, currently operate with a v/c ratio below 0.62. Consequently, these projects are assumed to be entirely attributable to new development.

## **TUMF Operational, Safety, and ATP Projects**

In addition to "capacity improvement projects", other regional projects are included in the TUMF calculation because they improve the regional network for both existing and new users. While these projects provide a variety of benefits to both new and existing commuters, they do not expand the network capacity in a measurable way. The TUMF projects that fall into this category include operational improvements such as reconfiguring intersections, adding turn lanes at intersections, adding traffic signals, and ATP projects (e.g. bike / pedestrian facility and transit station improvements, and CV Link).

Since these improvements and facilities associated with the project categories above are designed to serve and benefit both existing and new development, the costs are allocated in proportion to growth. Specifically, 25 percent of the cost of these projects are allocated to growth reflecting the estimated share of new trip ends to total trip ends in 2040 (see **Table 3** in **Chapter 2**).

## **Summary of TUMF Cost Allocation**

**Table 6** summarizes the allocation of TUMF eligible project costs between new and existing development based on the methodology described above. As shown, overall, about 80 percent of the TUMF eligible project costs are allocated to new development. This amount includes 97 percent of the cost of "Capacity Improvement Projects" since the majority of these projects are not currently needed given level of service standards assumed for this analysis (i.e. v/c ratios of 0.62 or less).

**Table 6 Allocation of TUMF Eligible Project Costs to New Development**

Type of Projects	Project Costs	Proportion of Costs Allocated to Growth	Total Costs Allocated to Growth
<b>Buildable Projects</b>	<b>\$2,505,970,000</b>		<b>\$2,169,010,747</b>
-- Capacity Improvement Projects <sup>1</sup>	\$2,143,490,000	96.9%	\$2,076,630,000
-- Widening or Updating Cross-Sections <sup>2</sup>	\$69,910,000	25.5%	\$17,817,088
-- Other Operational Improvements <sup>2</sup>	\$292,570,000	25.5%	\$74,563,659
<b>ATP Regional Projects</b>	<b>\$157,700,000</b>		<b>\$40,191,028</b>
-- Regional Bicycle Projects <sup>2</sup>	\$149,700,000	25.5%	\$38,152,168
-- Regional Pedestrian Improvements <sup>2</sup>	\$8,000,000	25.5%	\$2,038,860
<b>Other Regional Transportation Projects</b>	<b>\$146,100,000</b>		<b>\$37,234,681</b>
-- CV Link <sup>2</sup>	\$99,400,000	25.5%	\$25,332,836
-- Valley-wide Signal Synchronization <sup>2</sup>	\$46,700,000	25.5%	\$11,901,845.28
<b>Total</b>	<b>\$2,809,770,000</b>	<b>80%</b>	<b>\$2,246,436,456</b>

[1] Cost allocation based on RIVTAM analysis. For projects with no existing deficiencies, 100 percent of costs are allocated to growth.

[2] Cost allocation based on new trips from 2015 - 2040 divided by total trips in 2040, as shown in Table 3.

## 5. OTHER FUNDING FOR TUMF PROJECTS

It is a common practice in calculation of a development impact fee to deduct any obligated or projected revenue from other funding sources from the total cost of planned capital facilities and improvements. Accordingly, this section identifies and quantifies the separate external revenue or funding sources (other than the TUMF itself) and deducts these amounts from the TUMF calculation.

CVAG has programming authority for Measure A, State and Federal formula funds. Riverside County Transportation Commission (RCTC) is the regional transportation planning agency responsible for administration of funds throughout Riverside County. Due to the diverse needs of sub-regions throughout the County, programming decisions within Coachella Valley are typically delegated to CVAG. Competitive grant funding and programming is typically managed directly by RCTC or State and Federal sponsoring agencies.

### Obligated Funds

TUMF project costs should exclude funding that has already been secured or is obligated from other external sources. As of November, 2016, CVAG has approximately \$232 million allocated to TPPS projects from available sources. Programming decisions are made periodically and obligation values are updated as needed. A list of current projects and funding commitments is summarized in **Table 7**.

**Table 7 Summary of Obligated Funds Available to Off-set TUMF Costs**

Type of Projects	Project Cost		Obligated Funding <sup>1</sup>
	\$ Amount	%	
<b>Buildable Projects</b>	<b>\$2,505,970,000</b>	<b>89.2%</b>	<b>\$145,886,000</b>
-- Capacity Improvement Projects	\$2,143,490,000	76.3%	\$102,956,000
-- Widening or Updating Cross-Sections	\$69,910,000	2.5%	\$1,972,000
-- Other Operational Improvements	\$292,570,000	10.4%	\$40,958,000
<b>ATP Regional Projects</b>	<b>\$157,700,000</b>	<b>5.6%</b>	<b>\$8,300,000</b>
-- Regional Bicycle Projects	\$149,700,000	5.3%	\$8,300,000
-- Regional Pedestrian Improvements	\$8,000,000	0.3%	\$0
<b>Other Regional Transportation Projects</b>	<b>\$146,100,000</b>	<b>5.2%</b>	<b>\$77,767,625</b>
-- CV Link	\$99,400,000	3.5%	\$75,000,000
-- Valley-wide Signal Synchronization	\$46,700,000	1.7%	\$2,767,625
<b>Regional Traffic System Costs</b>	<b>\$2,809,770,000</b>	<b>100%</b>	<b>\$231,953,625</b>

[1] Only includes portion of obligated funding applicable to TUMF related costs.

Although a significant portion of obligated funds are under CVAG's control, competitive funding from State and/or federal sources, such as Active Transportation Program (ATP) funding, is determined by others. ATP projects in the CVAG region, including major infrastructure projects such as CV Link, have received approximately \$75 million in grants and funding allocations from CMAQ and various other sources. The values are deducted from the TPPS and ATP gross network.

## **Other External Funding**

As part of the TUMF study effort, CVAG staff identified and estimated the level of non-TUMF external funding assumptions inherent in each jurisdiction's ability to move specific TPPS projects forward. These external funding assumptions have been removed from the TUMF obligation. Specifically, CVAG staff have worked with member jurisdictions to identify and estimate the additional, external (i.e. non-TUMF) funding assumptions associated with the all TPPS projects rated above 7.5 points. The total external funding estimate from all the jurisdictions was \$328,032,689. Consequently, this amount has been removed from the TUMF calculation.

## **Developer Funded Improvements**

Section 6 (d) (2) of the CVAG TUMF model ordinance indicates that CVAG will "establish an estimate of the value of customary developer dedications to the extent they have been included in the total cost of the regional system." Dedications are right of way and/or completed roadway segments that are required to be completed by developers as part of their development approvals. In previous TUMF Nexus Studies, the estimated value of developer dedications has been used to offset or reduce the TUMF collection target.

This reduction of the TUMF collection target provides an appropriate program 'credit' to developers for completing actual improvements to the arterial system. While the value of developer contributions is difficult to quantify, they are real and should be accounted for in the TUMF. As part of the initial TUMF calculation in 1988 it was estimated that such dedications represented 25 percent of the value of total TPPS (regional system) costs. This estimate was affirmed in 2005. It is recommended that we retain the 25 percent estimate for the value of developer dedications for the 2018 Nexus Study, excluding CV Link.

## **State and Federal Transportation Funding**

CVAG receives transportation funding from a variety of State and federal sources, much of which is allocated by formula or agreement through RCTC. This includes funding through the State Transportation Improvement Program (STIP), Congestion Mitigation and Air Quality funding (CMAQ), the federal Surface Transportation Program (STP), and other sources. While the funding levels from State and Federal sources can vary significantly from year to year, for the purposes of the TUMF analysis, CVAG projects that the region will receive about \$172 million from these sources over the next 25 years, or an average of about \$6.86 million per year.<sup>7</sup>

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<sup>7</sup> Based on the last call for projects in 2013 for federal grant funds STP, CVAG received \$21,458,175, or about 33 percent of the total pot for Riverside County. For CMAQ funds, CVAG is averaging about

## Local Match

The CVAG share of regional road system project costs has been set by the Executive Committee at 75 percent of qualified project costs, has been applied after any external funding comes off the top. Local jurisdictions are required to provide the remaining 25 percent of project costs, as well as 100 percent of unqualified project costs. For the purposes of the TUMF, CVAG has indicated that projects on the TPPS will be funded with 75 percent regional funds with a 25 percent local match requirement. Accordingly, this analysis assumes that the TUMF costs are reduced by 25 percent to account for this local match.

## Measure A

In accordance with RCTC Ordinance No.02-001, Riverside County Transportation Commission Transportation Expenditure Plan and Retail Transaction and Use Tax (Measure A), 50 percent of the sales tax revenue generated by Measure A within the Coachella Valley is allocated to CVAG for use on the Regional Arterial System. This sales tax was approved through 2038. CVAG uses this revenue to complete projects included in the TPPS. CVAG intends to continue to utilize this revenue for projects included in the TPPS

For the purpose of determining the share of Measure A revenues that will likely be available for completing future TPPS projects, an average of actual revenues between 2007 and 2016 (adjusted for inflation) and projected growth in trips through 2040 was used. In addition, it is assumed that 80 percent of the Measure A revenue would be used to off-set TUMF costs, with the remaining available to cover future project costs not covered by TUMF (e.g., the amount allocated to "existing deficiencies"). This methodology yields average annual Measure A revenues available to off-set TUMF costs of about \$22.8 million per year or \$461 million over 25 years, as shown in **Table 8**.

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\$6 million per year. These two sources would combine for about \$171,458,175 over a 25-year period (\$21,458,175 + \$6 million times 25 years).

**Table 8 Estimated Measure A Revenues Available To Off-set TUMF Costs**

Type of Projection	Average Annual Amount	Total Projected Through 2040
Based on 2007-16 Growth Rate In Measure A \$s	\$20,308,586	\$487,406,064
Based on 2010-16 Growth Rate in Measure A \$s	\$26,270,481	\$630,491,536
Based on SCAG Trip Growth (2017 - 2040)	<u>\$21,934,342</u>	\$526,424,215
<b>Average of All Projections</b>	\$22,837,803	\$548,107,272
<b>25 Year Total</b>		\$570,945,075
<b>Allocation to TUMF Eligible Projects @ 80% [1]</b>		<b>\$456,475,736</b>

[1] Equals to proportion of total TUMF costs allocated to growth, as shown in **Table 6**.

### Summary of Other Funding Sources

**Table 9** summarizes the assumptions above to estimate the total revenue that is likely to be available to off-set TUMF project costs over the next 25 years. As shown, the total TUMF Costs of \$2.176 billion (i.e., the TPPS costs attributable to growth) are reduced by an additional \$1.934 billion to account for other funding sources, leaving a net TUMF cost of about \$242.7 million.

**Table 9 Net TUMF Costs After Funding from Other Sources**

<u>Category</u>	<u>Source</u>	<u>Formula</u>	<u>Amount (rounded)</u>
<b>TUMF Cost Allocation</b>	<b>See Table 6</b>	= a	<b>\$2,246,436,000</b>
Obligated Funding	See <b>Table 7</b>	= b	<b>\$231,953,625</b>
External Funding	CVAG Jurisdiction data	= c	<b>\$328,000,000</b>
CV Link Costs Allocated to Growth	See <b>Table 6</b>	= d	<b>\$25,332,836</b>
Developer Funded Improvements	CVAG Estimate	e = 25% * (a - d)	<b>\$555,276,000</b>
State and Federal Funding	CVAG Estimate	= f	<b>\$171,458,000</b>
<b>Subtotal</b>		<b>g = a - b - c - e - f</b>	<b>\$959,748,000</b>
25% Local Match	CVAG Policy	h = g * 25%	<b>\$239,937,000</b>
Measure A Funding to TUMF	See <b>Table 8</b>	= i	<b>\$456,476,000</b>
<b>Net TUMF Costs</b>		<b>j = g - h - i</b>	<b>\$263,335,000</b>

## 6. NEXUS FINDINGS AND FEE CALCULATION

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This chapter summarizes the nexus findings presents in the previous chapters and calculates and presents the final TUMF calculations.

### Overview of Nexus Findings

A “nexus” or relationship between new development in the CVAG region and transportation improvements and their costs must be established before incorporating transportation improvement costs into a transportation impact fee calculation. To determine the appropriate costs to include in the new transportation fee calculation, it is necessary to conduct a series of steps:

- **Identify Total Costs of Transportation Improvements.** The identification of the required transportation improvement projects and their associated costs is the first step (see **Chapter 3**).
- **Remove Existing Deficiencies.** Next, it is necessary to evaluate whether there is an existing deficiency at any of the project locations, and if so, the magnitude of that deficiency. Existing deficiencies are accounted for by reducing the project cost that is included in the Fee Program with funding required from other sources (see **Chapter 4**).
- **Determine Proportionate Allocation to New Development.** Once existing deficiencies are identified, it is necessary to determine the proportion of the remaining project cost that is attributable to new development in Cupertino, and therefore can be the subject of a fee program (see **Chapter 4**).
- **Account for Known Funding.** To the extent there is dedicated funding for any of the transportation improvements, this portion of costs should not be included in the transportation fee calculation. For this TIF calculation, funding from external sources has been excluded (see **Chapter 5**).

The technical calculations described above and further detailed in subsequent sections establish the following nexus findings, consistent with the requirements of the Mitigation Fee Act.

#### **Purpose**

The TUMF will help maintain adequate levels of transportation service in the CVAG region. It is levied on all new development throughout the Coachella Valley to mitigate the cumulative regional impacts on the transportation system.

#### **Use of Fee**

Fee revenue will be used to fund regional transportation improvements, including roadway, intersection, interchange, and traffic signal improvements, ATP facilities and other regional serving projects. The list of eligible transportation projects and costs are summarized in Chapter 3 and further detailed in the **Appendix B** and the TPPS.

**Relationship**

New development in the CVAG region will increase demands for, and travel on, the region’s transportation network. Transportation fee revenue will be used to fund additional transportation capacity necessary to accommodate this growth. New development will benefit from the increased transportation capacity.

**Need**

Each new development project will add to the incremental need for transportation capacity and improvements. The transportation improvements considered in this Study have been identified and are necessary to support the future transportation needs in the CVAG region.

**Proportionality**

The fee levels are tied to fair share cost allocations to new development based on the RIVTAM transportation model and adapted for this study purpose. Recognizing that some improvements within the Coachella Valley will be completed by developer dedications or using alternate funding sources, the TUMF program establishes the share of unfunded improvement costs in rough proportionality to the number of trips generated by new development and assigns the fair-share fee to new developments on this basis.

**The TUMF Calculation**

The data and analysis described above provide the core components of the TUMF calculation. The final step in the TUMF calculation is to estimate the fee per trip and by land use category (i.e. different types of residential and non-residential development). These calculations are described below.

**TUMF per Trip**

The TUMF rate per trip is calculated by dividing the net TUMF cost above by the projected growth in average daily trips (ADT) over from 2015 – 2040. Specifically, the fee per trip is calculated by dividing the aggregate fee program cost of \$263.3 million by the total number of trips generated by new development, or 1,074,520, as shown in **Table 10**. The results in a TUMF of \$245 per ADT.

**Table 10 Calculation of TUMF per Average Daily Trip (ADT)**

Category	Source	Formula	Amount
Net TUMF Cost	See <b>Table 9</b>	= a	\$263,335,000
Growth in ADT (2015 - 2040)	See <b>Table 3</b>	= b	1,074,520
<b>Avg. TUMF / ADT</b>		<b>= a / b</b>	<b>\$245</b>

**TUMF by Land Use**

This average TUMF per trip amount will be used as the basis for calculating the actual TUMF obligation for particular types of development based on ADT generation factors for specific land use categories. **Table 11** provides the ADT rates for generalized land use categories based on the Institute of Transportation Engineers (ITE) Trip Generation Manual (10th Edition released in 2017). The actual land use categories and their specific application, including various discounts, will be included in the TUMF Handbook, as described in **Chapter 7**. In addition, CVAG may update these rates and land use categories over time as conditions change and new data becomes available.

**Table 11 Trip Rate Assumptions for illustrative Land Use Categories**

Land Use Category	ITE Daily Trip Rate / Unit		ITE Code	ITE Land Use Description
<b>Residential</b>				
Single Family Detached	9.44	dwelling	210	Single-Family Detached Housing
Multi-Family	7.32	dwelling	220	Multifamily Housing Low Rise
<b>Non-Residential</b>				
Industrial	4.96	1000 sq. ft.	110	General Light Industrial
Office	9.74	1000 sq. ft.	710	General Office Building
Retail	37.75	1000 sq. ft.	820	Shopping Center

**Table 12** calculates the TUMF for each land use categories defined above based on the fee per trip. It should be noted that, the TUMF per trip rate for retail is reduced by 35 percent to account “linked” and pass-through trips, or trips that are part of multi-purpose commute (e.g., stopping at a retail store on the way to or from work). Typically, retail-based trips often involve multiple stops. To recognize this traffic pattern, an adjustment for pass-through trips, or percentage of new trip adjustment, takes into account vehicle trips using the adjacent roadway that enter a site as an intermediate stop on the way to another destination. For example, some drivers will stop for fuel on their way home from work. The pass-by adjustment reduces total number of vehicle trips to account for the sharing of the one trip for two destinations (fuel and then home).

**Table 12 Illustrative TUMF Calculation for Selected Land Use Categories**

Land Use Category	Fee Per Unit <sup>1</sup>
<b><u>Residential</u></b>	
Single Family Detached	\$2,310 per dwelling
Multi-Family	\$1,790 per dwelling
<b><u>Non-Residential</u></b>	
Industrial	\$1,220 per 1,000 sq. ft.
Office	\$2,390 per 1,000 sq. ft.
Retail <sup>2</sup>	\$6,010 per 1,000 sq. ft.

[1] Based on a TUMF of \$245 per ADT.

[2] Includes a discount of 35% percent to account for pass-through trips.

## 7. TUMF IMPLEMENTATION AND ADMINISTRATION

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This chapter summarizes the implementation and administrative issues and procedures associated with the TUMF program. Implementation and administrative elements of this Updated TUMF are specified in the CVAG TUMF Handbook as well as the CVAG TUMF model ordinance. This TUMF update incorporates a number of modifications requested by CVAG's member jurisdictions and other stakeholders. The key elements of these documents that are expected to be modified as part of this update are described below.

### **Elimination of Land Use Exemptions**

The 2012 TUMF policy handbook exempts a number of land use categories from paying the fee (examples include affordable housing, public buildings, and some religious structures). It is proposed that the new TUMF update will eliminate any TUMF land use exemptions except those required by State or federal law (for example, public schools are statutorily exempt from AB 1600 impact fees). In other words, all new development that increases trips in the CVAG region will be subject to the TUMF unless otherwise exempt due to State and / or federal law.

While the goal is to eliminate all exemptions, consistent with State or federal law, CVAG has also proposed a TUMF discount for Transit Oriented Residential Development projects. With the new Handbook, CVAG is also considering an exemption for Affordable housing (below 80% of the ACI).

Regional fee programs approach affordable housing fees in a variety of ways; charge a full fee, allow fee reductions of a stated percentage, and completely exempting fees. These are evenly implemented throughout programs in California. The Institute of Transportation Engineers Trip Generation Manual does not include affordable housing as a land use. Programs that charge a fee often simply define a reduction of 20% or 50% of the fee for affordable housing but don't provide a methodology on how it was arrived at other than it was a policy decision.

### **Simplification of Land Use Categories**

The current TUMF Manual defines over 35 separate land use categories, and numerous sub-categories, each with different fee rates based upon trip generation. Concerns have been raised by developers and CVAG member agencies that this structure is overly complicated and confusing. Consequently, CVAG has simplified the land use categories which eliminate factors that override the basic fee rate of a land use.

For example, under the current TUMF Program, the highest TUMF rates are for convenience markets and fast food restaurants. When convenience stores are located within shopping centers it can create confusion because under the current TUMF Manual, shopping centers are defined as having at least three business establishments which may be housed in one or more buildings; have a total building floor area of at least 10,000 square feet (sq. ft.), and that the largest establishment not contain more than 50 percent of the floor area.

Under the new TUMF Program, it proposed that the land use categories be simplified and consolidated. For example, convenience stores, restaurants and shopping centers are proposed

to be charged strictly as “retail” and charged one flat rate. Therefore, TUMF would apply to each new building based on square footage without any additional factors.

### **Application of Annual Inflation Adjustment**

It is common practice to include an annual adjustment factor so that the fee revenues keep pace with inflation. By way of example, the Coachella Valley Local Development Mitigation Fee is revised annually by means of an adjustment at the beginning of each fiscal year based on the average percentage change over the previous calendar year set forth in the Consumer Price Index (CPI) for the Los Angeles-Anaheim-Riverside Area. Accordingly, it is proposed that an inflation adjustment for TUMF be reviewed by CVAG’s Executive Committee on an annual basis. Such inflation adjustment shall be the same as the Coachella Valley Local Development Mitigation Fee.

APPENDIX A:  
TPPS Projects Included in the TUMF



**Appendix A**  
**TPPS Projects Included and Excluded From TUMF**

Street Name	Segment Number	Segment Description	Included in TUMF? (Yes/No)	
			Yes	No
20TH AVE	20A	Worsley Rd to N Indian Canyon Dr		No
20TH AVE	20B	N Indian Canyon Dr to Little Morongo Rd (missing link)	Yes	
20TH AVE	20C	Little Morongo Rd to Palm Dr (missing link)	Yes	
20TH AVE	20D	Palm Dr to Mountain View Rd	Yes	
AVE 44	44A	Ave 44 Br./Low Water Xing	Yes	
AVE 44	44B	Monroe St to Low Water Xing	Yes	
AVE 44	44C	Low Water Xing to Dillon Rd	Yes	
AVE 48	48B1	Jefferson St to Madison St		No
AVE 48	48B	Madison St to W side of All-Amer. Canal (Excl. Br. At All-Amer. Canal)		No
AVE 48	48E	Jackson St to Van Buren St	Yes	
AVE 48	48F	Van Buren St to W of SR-86	Yes	
AVE 48	48H	Grade Separation at Hwy 111/SPRR	Yes	
AVE 50	50A	Future Ave 50 SR-86S IC	Yes	
AVE 50	50B1	Washington St to E side of Br. at Evac. Chnl (Incl. Br. at Evac. Chnl)	Yes	
AVE 50	50C	Jefferson St to Madison St (Incl. Br. at All-Amer. Canal)	Yes	
AVE 50	50D	Madison St to Monroe St	Yes	
AVE 50	50E	Monroe St to Jackson St	Yes	
AVE 50	50F	Jackson St to Van Buren St	Yes	
AVE 50	50G	Van Buren St to Harrison St	Yes	
AVE 50	50I2	Cabazon Rd to SR-86S (Incl. Br. at Whitewater Chnl)	Yes	
AVE 50	50J	Grade Separation Hwy 111/SPRR	Yes	
AVE 50	50K	SR-86S to I-10 IC	Yes	
AVE 50	50L	Br. at All-Amer. Canal (in 50K)	Yes	
AVE 50	50M	Future Ave 50 I-10 IC	Yes	
AVE 52	52B	Jefferson St to Madison St (Excl. Br. at All-Amer. Canal)	Yes	
AVE 52	52D	Monroe St to Jackson St	Yes	
AVE 52	52E	Jackson St to Calhoun St	Yes	
AVE 52	52F1	Calhoun St to Van Buren St	Yes	
AVE 52	52F2	Van Buren St to Frederick St	Yes	
AVE 52	52G	Frederick St to Harrison St	Yes	
AVE 52	52H	Intersection of Ave 52 and SR-86		No
AVE 52	52IA	Harrison St to Shady Ln	Yes	
AVE 52	52IB	Shady Ln to Hwy 111	Yes	
AVE 52	52K	Future Ave 52 SR-86S IC	Yes	
AVE 52	52L	Hwy 111 to SR-86S (Incl. Br. at Whitewater Chnl)	Yes	
AVE 52	52M	SR-86S to Pierce St	Yes	
AVE 54	54A	Van Buren St to Harrison St	Yes	
AVE 54	54B	Harrison St to Tyler St	Yes	
AVE 54	54C	Tyler St to Hwy 111	Yes	
AVE 56 / AIRPORT BLVD	56B	Monroe St to Jackson St		No
AVE 56 / AIRPORT BLVD	56C	Jackson St to 0.25 miles W of Van Buren St		No
AVE 56 / AIRPORT BLVD	56D	0.25 mi. W of Van Buren St to Harrison St		No
AVE 56 / AIRPORT BLVD	56E	Harrison St to Tyler St		No
AVE 56 / AIRPORT BLVD	56F	Tyler St to Polk St		No
AVE 56 / AIRPORT BLVD	56G	Polk St to Highway 111 (Grapefruit Blvd)	Yes	
AVE 56 / AIRPORT BLVD	56I	SPRR to SR-86 (Incl. Br. at Whitewater Chnl)	Yes	

**Appendix A**  
**TPPS Projects Included and Excluded From TUMF**

Street Name	Segment Number	Segment Description	Included in TUMF? (Yes/No)	
			Yes	No
58TH AVE	58A	Jefferson St to Madison St		No
58TH AVE	58B	Madison St to Monroe St		No
58TH AVE	58C	Monroe St to Jackson St		No
58TH AVE	58D	Jackson St to Van Buren St	Yes	
58TH AVE	58E	Van Buren St to Harrison St	Yes	
66TH AVE	66A	Future 66th Ave SR-86 IC	Yes	
66TH AVE	66B	66th Ave Br./Low Water Xing	Yes	
66TH AVE	66C	Grade Separation at Hwy 111/SPRR (Bridge)	Yes	
BOB HOPE DR	BH1-6	Frank Sinatra Dr to Gerald Ford Dr		No
BOB HOPE DR	BH2-6	Gerald Ford to Dinah Shore Dr		No
BOB HOPE DR	BH3-6	Dinah Shore Dr to Ramon Rd (southbound only)		No
CATHEDRAL CYN DR	CTHCN1	Terrace Rd to E Palm Canyon Dr		No
CATHEDRAL CYN DR	CTHCN2	E Palm Canyon Dr to N side of Whitewater Br. (Incl. Cath Cyn Br.)	Yes	
CATHEDRAL CYN DR	CTHCN4	N side of Whitewater Br. to Dinah Shore Dr		No
CATHEDRAL CYN DR	CTHCN5	Dinah Shore Dr to Ramon Rd		No
COOK ST (formerly CHASE SCHOOL RD)	CHSC1	I-10 IC to Ramon Rd	Yes	
COOK ST	CK4	Frank Sinatra Dr to Country Club Dr	Yes	
COOK ST	CK5	Country Club Dr to N side of Whitewater Br.	Yes	
COOK ST	CK6	S side of Whitewater Br. to Fred Waring Dr	Yes	
COOK ST	CK7	Br. at Whitewater Chnl		No
COUNTRY CLUB DR	CC4	Monterey Ave to Portola Ave		No
COUNTRY CLUB DR	CC5	Portola Ave to Cook St	Yes	
COUNTRY CLUB DR	CC6	Cook St to Eldorado Dr		No
COUNTRY CLUB DR	CC7	Eldorado Dr to Oasis Club Dr		No
COUNTRY CLUB DR	CC8	Oasis Club Dr to Washington St	Yes	
CROSSLEY RD / GOLF CLUB DR	CROSLY1	Ramon Rd to Mesquite Ave/Dinah Shore Dr	Yes	
CROSSLEY RD / GOLF CLUB DR	CROSLY2	Dinah Shore Dr/Mesquite Ave to 34th Ave	Yes	
CROSSLEY RD / GOLF CLUB DR	CROSLY3A	Br. at Palm Cyn Chnl		No
DA VALL DR	DVALL1	Dinah Shore to Ramon Rd		No
DA VALL DR	DVALL2	Ramon Rd to McCallum Way		No
DA VALL DR	DVALL3	McCallum Way to 30th Ave		No
DA VALL DR	DVALL4	30th Ave to I-10 IC (Incl. Br. over RR)		No
DA VALL DR	DVALL5	Future Da Vall I-10 IC	Yes	
DA VALL DR	DVALL6	I-10 IC to Varner Rd (Incl. Br. at Long Cyn Chnl)	Yes	
DATE PALM DR	DPLM0A	Hwy 111 (E Palm Cyn Dr) to Gerald Ford Dr (Incl. at Cath. Cyn Br., excludes WW Br.)		No
DATE PALM DR	DPLM0B	Gerald Ford Dr to Dinah Shore Dr		No
DATE PALM DR	DPLM0C	Dinah Shore Dr to Ramon Rd		No
DATE PALM DR	DPLM1	Ramon Rd to McCallum Way		No
DATE PALM DR	DPLM2	McCallum Way to 30th Ave		No
DATE PALM DR	DPLM3	30th Ave to Vista Chino		No
DILLON RD	DLN1	SR-62 to N Indian Canyon Dr	Yes	
DILLON RD	DLN2	Intersection of Dillon Rd & N Indian Canyon Dr	Yes	
DILLON RD	DLN3	N Indian Canyon Dr to Palm Dr (Incl. Future Br. at Mission Cr.)	Yes	
DILLON RD	DLN4	Intersection of Dillon Rd & Palm Dr	Yes	
DILLON RD	DLN5	Palm Dr to Mountain View Rd	Yes	

**Appendix A**  
**TPPS Projects Included and Excluded From TUMF**

Street Name	Segment Number	Segment Description	Included in TUMF? (Yes/No)	
			Yes	No
DILLON RD	DLN6	Mountain View Rd to Bennett Rd	Yes	
DILLON RD	DLN7	Bennett Rd to Thousand Palms Cyn Rd (Incl. Br. At Wide Cyn Chnl)		No
DILLON RD	DLN8	Thousand Palms Cyn Rd to Sunny Rock Rd		No
DILLON RD	DLN9	Sunny Rock Rd to Ave 44 (Incl. Br. over All-Amer. Canal)		No
DILLON RD	DLN10	Ave 44 to I-10 IC	Yes	
DILLON RD	DLN11	I-10 IC to N side of Whitewater Br.		No
DILLON RD	DLN12	Br. at Whitewater Chnl	Yes	
DILLON RD	DLN13	S side of Whitewater Br. to Hwy 111	Yes	
DILLON RD	DLN14	Dillon Rd I-10 IC	Yes	
DILLON RD	DLN15	Dillon Rd SR-86S IC	Yes	
DUNE PALMS RD	DUNEP1	Br. at Whitewater Chnl		No
DUNE PALMS RD	DUNEP2	Highway 111 to Blackhawk Way (formerly Westward Ho)		No
E PALM CYN DR	PLCN7	Palm Cyn Dr to Sunrise Way		No
E PALM CYN DR	PLCN8	Sunrise Way to Farrell Dr	Yes	
E PALM CYN DR	PLCN9	Farrell Dr to Gene Autry Trl (Incl. Br. at Palm Cyn Wash)	Yes	
E PALM CYN DR	PLCN11A	Cathedral Canyon Dr to Date Palm Dr	Yes	
E PALM CYN DR	PLCN11B	Date Palm Dr to E Cath. City limits	Yes	
FRANK SINATRA DR	FS6	Monterey Ave to Portola Ave	Yes	
FRANK SINATRA DR	FS7	Portola Ave to Cook St		No
FRANK SINATRA DR	FS8	Cook St to Eldorado Dr		No
FRANK SINATRA DR	FS9	Eldorado Dr to Tamarisk Row Dr		No
FRED WARING DR	FW1	Bridge at Whitewater River		No
GENE AUTRY TR	GAT1A	Intersection of Gene Autry Trl and Mesquite Ave / Dinah Shore Dr		No
GENE AUTRY TR	GAT2A	E Palm Cyn to Eagle Way	Yes	
GENE AUTRY TR	GAT2B	Bridge over Palm Canyon Wash	Yes	
GENE AUTRY TR	GAT2C	N of Palm Canyon Wash Bridge to 0.18 mi south of Mesquite Ave		No
GENE AUTRY TR	GAT2D	0.18 mi S of Mesquite Ave to Mesquite Ave		No
GENE AUTRY TR	GAT2E	Mesquite Ave to Ramon Rd	Yes	
GENE AUTRY TR	GAT2F	Ramon to Escena Way		No
GENE AUTRY TR	GAT2G	Escena Way to Vista Chino		No
GENE AUTRY TR	GAT3	Future Whitewater Rvr Br.	Yes	
GERALD FORD DR	GFD4	Cook St to Frank Sinatra Dr		No
GERALD FORD DR	GFD5	Intersection of Gerald Ford Dr and Bob Hope Dr	Yes	
GOLF CENTER PKWY	GPKWY1	Golf Center Pkwy. I-10 IC	Yes	
GOLF CENTER PKWY	GPKWY4	Ave 45 to Hwy 111	Yes	
GRAPEFRUIT BLVD	GRPF1	Ave 48/Dillon Rd to Ave 50	Yes	
GRAPEFRUIT BLVD	GRPF2	Ave 50 to Ave 52	Yes	
GRAPEFRUIT BLVD	GRPF3	Ave 52 to Ave 54	Yes	
GRAPEFRUIT BLVD	GRPF4	Ave 54 to Ave 56		No
HACIENDA AVE (now RUBY DR & I	HAC0A	SR62 to N Indian Canyon Dr	Yes	
HACIENDA AVE (currently 13TH AV	HAC0B	N Indian Canyon Dr to Little Morongo Rd	Yes	
HACIENDA AVE	HAC1A	Little Morongo Rd to Cholla Dr	Yes	
HACIENDA AVE	HAC1B	Cholla Dr to Palm Dr	Yes	
HACIENDA AVE	HAC2	Palm Dr to Mountain View Rd		No

**Appendix A**  
**TPPS Projects Included and Excluded From TUMF**

Street Name	Segment Number	Segment Description	Included in TUMF? (Yes/No)	
			Yes	No
HACIENDA AVE	HAC3	Mountain View Rd to Dillon Rd (Long Cyn Rd)		No
HARRISON ST	HARSN1	Grapefruit Blvd to Ave 52	Yes	
HARRISON ST	HARSN2	Ave 52 to Ave 54		No
HARRISON ST	HARSN3	Ave 54 to Ave 56 (Airport Blvd)	Yes	
HIGHWAY 74	HWY74A	Highway 111 to El Paseo	Yes	
HIGHWAY 74	HWY74B	El Paseo to Mesa View Dr		No
HIGHWAY 74	HWY74C	Mesa View Dr to S Palm Desert City Limits		No
HIGHWAY 111	HWY111F	Cook St to Eldorado Dr	Yes	
HIGHWAY 111	HWY111G	Eldorado Dr to Miles Ave	Yes	
HIGHWAY 111	HWY111H	Miles Ave to Washington St (incl. Br. Over Deep Cyn Chnl)	Yes	
INDIAN CYN DR	INCN1	Ramon Rd to Tahquitz Cyn Way	Yes	
INDIAN CYN DR	INCN2	Tahquitz Cyn Way to Alejo Rd	Yes	
INDIAN CYN DR	INCN3	Alejo Rd to Tachevah Dr	Yes	
INDIAN CYN DR	INCN4	Tachevah Dr to Vista Chino	Yes	
INDIAN CYN DR	INCN5	Vista Chino to Racquet Club Rd	Yes	
INDIAN CYN DR	INCN6	Racquet Club Rd to Sunrise Pkwy		No
INDIAN CYN DR	INCN7	Sunrise Pkwy to Garnet Avenue	Yes	
INDIAN CYN DR	INCN8	Garnet Ave to 20th Ave	Yes	
INDIAN CYN DR	INCN9	20th Ave to 19th Ave	Yes	
INDIAN CYN DR	INCN10	19th Ave to Dillon Rd	Yes	
INDIAN CYN DR	INCN11	Dillon Rd to 14th Ave	Yes	
INDIAN CYN DR	INCN12	14th Ave to Pierson Blvd	Yes	
INDIAN CYN DR	INCN13	Pierson Blvd to Mission Lakes Blvd (Incl. Future Br. at Mission Cr.)	Yes	
INDIAN CYN DR	INCN14	Mission Lakes Blvd to SR-62		No
INDIO BLVD	INDIO0	I-10 Interchange to Jefferson St (includes 2 railroad bridges)	Yes	
INDIO BLVD	INDIO1	Jefferson St to Madison St (over All-Amer. Canal)	Yes	
JACKSON ST	JAC2A1	I-10 IC to 43rd Ave	Yes	
JACKSON ST	JAC2A2	43rd Ave to Ave 44	Yes	
JACKSON ST	JAC4	Ave 48 to Ave 50	Yes	
JACKSON ST	JAC5	Ave 50 to Ave 52	Yes	
JACKSON ST	JAC6	Jackson St I-10 IC	Yes	
JEFFERSON ST	JEF1A	Intersection of Jefferson St and Dunbar Dr		No
JEFFERSON ST	JEF2A	58th Ave to 62th Ave	Yes	
JEFFERSON ST	JEF9A1	40th Ave to 0.27 mi S of Ave 39	Yes	
JEFFERSON ST	JEF9B	Ave 39 to Ave 38		No
KEY LARGO AVE	KL1	Dinah Shore Dr. to Varner Rd (Incl. flyover at I-10 and RR)	Yes	
LANDAU BLVD	LAN1	Vista Chino to Verona Rd	Yes	
LANDAU BLVD	LAN2	Verona Rd to I-10 IC (Incl. Br. over RR, missing link)	Yes	
LANDAU BLVD	LAN3	Future Landau Blvd I-10 IC (missing link)	Yes	
LANDAU BLVD	LAN4	I-10 IC to Varner Rd (missing link)	Yes	
LITTLE MORONGO RD	LM1	Mission Lakes Blvd to Pierson Blvd		No
LITTLE MORONGO RD	LM2	Pierson Blvd to Two Bunch Palms Trl	Yes	
LITTLE MORONGO RD	LM3	Two Bunch Palms Trl to Dillon Rd (Incl. Future Br. at Mission Cr.)	Yes	
LITTLE MORONGO RD	LM4	Dillon Rd to 20th Ave	Yes	
MADISON ST	MAD5	Ave 52 to Ave 50	Yes	

**Appendix A**  
**TPPS Projects Included and Excluded From TUMF**

Street Name	Segment Number	Segment Description	Included in TUMF? (Yes/No)	
			Yes	No
MADISON ST	MAD7A	0.25 mi N of Ave 49 to Ave 48	Yes	
MADISON ST	MAD7B	Ave 48 to Hwy 111	Yes	
MADISON ST	MAD9	Miles Ave to Fred Waring Dr (Incl. Br. over WW Chnl and All-Amer. Canal, missing link)	Yes	
MISSION LAKES BLVD	MSLK0	SR 62 to Indian Canyon Dr	Yes	
MISSION LAKES BLVD	MSLK1	N Indian Canyon Dr to Little Morongo Rd		No
MISSION LAKES BLVD	MSLK2	Little Morongo Rd to Palm Dr		No
MISSION LAKES BLVD	MSLK3	Palm Dr to Eastern Terminus at Verbena Dr		No
MONROE ST	MON1	0.25 mi N of Ave 42 to Ave 42	Yes	
MONROE ST	MON6	Monroe St I-10 IC	Yes	
MONROE ST	MON7	Ave 54 to 58th Ave		No
MONROE ST	MON8A	58th Ave to Ave 60		No
MONROE ST	MON8B	Ave 60 to 62nd Ave		No
MONROE ST	MON9	I-10 Interchange to 900 ft N of Oleander	Yes	
MONTEREY AVE	MNT1-6	Highway 111 to Fred Waring Dr	Yes	
MONTEREY AVE	MNT2-6	Fred Waring Dr to Clancy Lane (Incl. Br. at Whitewater River)	Yes	
MONTEREY AVE	MNT3-6	Clancy Lane to Country Club Dr	Yes	
MOUNTAIN VIEW RD	MTV0	Pierson Blvd at E Terminus of Desert View Ave to Hacienda Ave		No
MOUNTAIN VIEW RD	MTV1A	Hacienda Ave to Brunner Ln	Yes	
MOUNTAIN VIEW RD	MTV1B	Brunner Ln to Dillon Rd	Yes	
MOUNTAIN VIEW RD	MTV2	Dillon Rd to 20th Ave		No
MOUNTAIN VIEW RD	MTV3	20th Ave to Varner Rd		No
N PALM CYN DR	PLCN1	Vista Chino to Tachevah Dr		No
N PALM CYN DR	PLCN2	Tachevah Dr to Alejo Rd		No
N PALM CYN DR	PLCN3	Alejo Rd to Tahquitz Cyn Rd	Yes	
N PALM CYN DR	PLCN4	Tahquitz Cyn Rd to Ramon Rd	Yes	
N PALM CYN DR	PLCN5	Ramon Rd to Mesquite Ave (Incl. Br at Tahquitz Crk.)	Yes	
N PALM CYN DR	PLCN6	Mesquite Ave to E Palm Cyn Dr	Yes	
PALM DR	PD1	I-10 IC to Varner Rd	Yes	
PALM DR	PD2	Varner Rd to 20th Ave		No
PALM DR	PD3	20th Ave to Dillon Rd	Yes	
PALM DR	PD4	Dillon Rd to Two Bunch Palms Trl	Yes	
PALM DR	PD5	Two Bunch Palms Trl to Hacienda Ave		No
PALM DR	PD6	Hacienda Ave to Pierson Blvd		No
PALM DR	PD7	Pierson Blvd to Mission Lakes Blvd	Yes	
PIERSON BLVD	PRS1	SR-62 to N Indian Canyon Dr		No
PIERSON BLVD	PRS2	N Indian Canyon Dr to Little Morongo Rd (Incl. Br. at Mission Cr.)		No
PIERSON BLVD	PRS3A	Little Morongo Rd to Cholla Dr		No
PIERSON BLVD	PRS3B	Cholla Dr to Palm Dr		No
PIERSON BLVD	PRS4A	Palm Dr to Miracle Hill Rd		No
PIERSON BLVD	PRS4B	Miracle Hill Rd to Eastern Terminus of Desert View Av.		No
POLK ST	PLK1	Polk St from Ave 52 to Ave 48	Yes	
PORTOLA AVE	POR1	Hwy 111 to Magnesia Falls Dr	Yes	
PORTOLA AVE	POR2	Magnesia Falls Dr to Country Club Dr (Excl. Br. at Whitewater Chnl)		No
PORTOLA AVE	POR3	Country Club Dr to Frank Sinatra Dr	Yes	
PORTOLA AVE	POR4A	Frank Sinatra Dr to Julie Ln	Yes	

**Appendix A**  
**TPPS Projects Included and Excluded From TUMF**

Street Name	Segment Number	Segment Description	Included in TUMF? (Yes/No)	
			Yes	No
PORTOLA AVE	POR5B	Dinah Shore Dr to I-10 IC (Incl. Br. over RR)	Yes	
PORTOLA AVE	POR6	Future Portola Ave I-10 IC	Yes	
RAMON RD	RAM1	S Palm Cyn Dr to S Indian Cyn Dr	Yes	
RAMON RD	RAM2	S Indian Cyn to Sunrise Way (Incl. Baristo Storm Chnl Xing)	Yes	
RAMON RD	RAM3	Sunrise Way to Farrell Dr	Yes	
RAMON RD	RAM3A	Intersection of Ramon Rd and Sunrise Way	Yes	
RAMON RD	RAM4	Farrell Dr to El Cielo Rd	Yes	
RAMON RD	RAM4A	Intersection of Ramon Rd and Farrell Drive	Yes	
RAMON RD	RAM5	El Cielo Rd to Gene Autry Trl	Yes	
RAMON RD	RAM5A	Intersection of Ramon Rd and Crossley Rd	Yes	
RAMON RD	RAM7	Br. at Whitewater Rvr	Yes	
RAMON RD	RAM15	Monterey Ave to Thousand Palms Cyn Rd		No
S VALLEY PKWY / AVE 60	SV1	Monroe St to Jackson St	Yes	
S VALLEY PKWY / AVE 60	SV2	Jackson St to Van Buren St	Yes	
S VALLEY PKWY / AVE 60	SV3	Van Buren St to Harrison St	Yes	
S VALLEY PKWY	SV4	Harrison St to Tyler St (missing link)	Yes	
S VALLEY PKWY	SV5	Tyler St to Polk St (missing link)	Yes	
S VALLEY PKWY / 62ND AVE	SV6	Polk St to Fillmore St		No
S VALLEY PKWY / 62ND AVE	SV7	Fillmore St to Pierce St (Incl. Br. at Whitewater Chnl)		No
S VALLEY PKWY / 62ND AVE	SV8	Pierce St to SR-86	Yes	
S VALLEY PKWY / 62ND AVE	SV9	Future Ave 62 SR-86 IC	Yes	
THOUSAND PALMS CYN RD	THPL1	Ramon Rd to Dillon Rd	Yes	
TWO BUNCH PALMS TR / 14TH AVE	TBP1	N Indian Canyon Dr to Little Morongo Rd	Yes	
TWO BUNCH PALMS TR	TBP2	Little Morongo Rd to Palm Dr	Yes	
TWO BUNCH PALMS TR	TBP3	Palm Dr to Miracle Hill Rd	Yes	
TYLER ST	TYL1	Ave 50 to I-10 frontage road	Yes	
VAN BUREN ST	VANB2	Ave 48 to Ave 50	Yes	
VAN BUREN ST	VANB3	Ave 50 to Ave 52	Yes	
VAN BUREN ST	VANB4	Ave 52 to Ave 54		No
VAN BUREN ST	VANB5	Ave 54 to Ave 56/Airport Blvd	Yes	
VARNER RD	VRNR0	20th Ave to Palm Dr	Yes	
VARNER RD	VRNR1	Palm Dr to Mountain View Rd	Yes	
VARNER RD	VRNR2	Mountain View Rd to Date Palm Dr	Yes	
VARNER RD	VRNR3	Date Palm Dr to Ramon Rd	Yes	
VARNER RD	VRNR6	Monterey Ave to Cook St		No
VARNER RD	VRNR7B	Ave 38 to Washington St	Yes	
VARNER RD / AVE 42	VRNR9	Jefferson St to Madison St (Incl. Br. over All-Amer. Canal)	Yes	
VARNER RD / AVE 42	VRNR10A	Madison St to Clinton St		No
VARNER RD / AVE 42	VRNR10B	Clinton St to Monroe St	Yes	
VARNER RD / AVE 42	VRNR11	Monroe St to Gore St	Yes	
VISTA CHINO	VC1	N Palm Canyon Drive to Sunrise Way	Yes	
VISTA CHINO	VC1A	Intersection of Vista Chino and N Palm Canyon Dr	Yes	
VISTA CHINO	VC2	Sunrise Way to Gene Autry Trl	Yes	
VISTA CHINO	VC2AA	Intersection of Vista Chino and Sunrise Way	Yes	
VISTA CHINO	VC2AB	Intersection of Vista Chino and Farrell Drive	Yes	
VISTA CHINO	VC2A	Intersection of Vista Chino and Gene Autry Trl	Yes	
VISTA CHINO	VC3	Gene Autry Trl to W side of Whitewater Rvr	Yes	

**Appendix A**  
**TPPS Projects Included and Excluded From TUMF**

Street Name	Segment Number	Segment Description	Included in TUMF? (Yes/No)	
			Yes	No
VISTA CHINO	VC4	Future Whitewater Rvr Br.	Yes	
VISTA CHINO	VC5	E side of Whitewater Rvr to Landau Blvd		No
VISTA CHINO	VC7	Date Palm Dr to Da Vall Dr	Yes	
WASHINGTON ST	WSH9	I-10 IC to Ave 38	Yes	
WASHINGTON ST	WSH10A	Ave 38 to Coyote Song Way		No
WASHINGTON ST	WSH10B	Coyote Song Way to Ramon Rd		No
WORSLEY RD	WORS1	20th Ave to Dillon Rd		No
WORSLEY RD	WORS2	Dillon Rd to 1 mile S of Pierson Blvd		No
WORSLEY RD	WORS3	1 mile S of Pierson Blvd to Pierson Blvd		No
WORSLEY RD	WORS4	Pierson Blvd to N Indian Canyon Dr	Yes	
<b>Total</b>			<b>188</b>	<b>94</b>

**APPENDIX B:**  
**Detailed TUMF Project Cost Estimates**



**Appendix B**  
**List of Costs for Projects Considered in TUMF**

Street Name	Segment Number	Segment Description	Project Costs
20TH AVE	20B	N Indian Canyon Dr to Little Morongo Rd (missing link)	\$11,208,000
20TH AVE	20C	Little Morongo Rd to Palm Dr (missing link)	\$15,974,400
20TH AVE	20D	Palm Dr to Mountain View Rd	\$7,036,800
AVE 44	44A	Ave 44 Br./Low Water Xing	\$14,313,000
AVE 44	44B	Monroe St to Low Water Xing	\$7,411,950
AVE 44	44C	Low Water Xing to Dillon Rd	\$12,083,250
AVE 48	48E	Jackson St to Van Buren St	\$5,315,970
AVE 48	48F	Van Buren St to W of SR-86	\$2,275,088
AVE 48	48H	Grade Separation at Hwy 111/SPRR	\$22,011,480
AVE 50	50A	Future Ave 50 SR-86S IC	\$55,222,500
AVE 50	50B1	Washington St to E side of Br. at Evac. Chnl (Incl. Br. at Evac. Chnl)	\$8,799,480
AVE 50	50C	Jefferson St to Madison St (Incl. Br. at All-Amer. Canal)	\$7,131,405
AVE 50	50D	Madison St to Monroe St	\$4,977,480
AVE 50	50E	Monroe St to Jackson St	\$2,304,030
AVE 50	50F	Jackson St to Van Buren St	\$12,084,000
AVE 50	50G	Van Buren St to Harrison St	\$14,301,582
AVE 50	50I2	Cabazon Rd to SR-86S (Incl. Br. at Whitewater Chnl)	\$3,356,880
AVE 50	50J	Grade Separation Hwy 111/SPRR	\$21,687,600
AVE 50	50K	SR-86S to I-10 IC	\$45,177,600
AVE 50	50L	Br. at All-Amer. Canal (in 50K)	\$3,952,320
AVE 50	50M	Future Ave 50 I-10 IC	\$62,687,500
AVE 52	52B	Jefferson St to Madison St (Excl. Br. at All-Amer. Canal)	\$2,075,940
AVE 52	52D	Monroe St to Jackson St	\$4,195,800
AVE 52	52E	Jackson St to Calhoun St	\$2,660,400
AVE 52	52F1	Calhoun St to Van Buren St	\$2,699,400
AVE 52	52F2	Van Buren St to Frederick St	\$4,689,300
AVE 52	52G	Frederick St to Harrison St	\$6,190,104
AVE 52	52IA	Harrison St to Shady Ln	\$13,286,328
AVE 52	52IB	Shady Ln to Hwy 111	\$1,629,900
AVE 52	52K	Future Ave 52 SR-86S IC	\$53,782,500
AVE 52	52L	Hwy 111 to SR-86S (Incl. Br. at Whitewater Chnl)	\$22,536,194
AVE 52	52M	SR-86S to Pierce St	\$20,556,880
AVE 54	54A	Van Buren St to Harrison St	\$4,794,900
AVE 54	54B	Harrison St to Tyler St	\$4,560,300
AVE 54	54C	Tyler St to Hwy 111	\$6,380,750
AVE 56 / AIRPORT BLVD	56G	Polk St to Highway 111 (Grapefruit Blvd)	\$1,155,714
AVE 56 / AIRPORT BLVD	56I	SPRR to SR-86 (Incl. Br. at Whitewater Chnl)	\$13,329,000
58TH AVE	58D	Jackson St to Van Buren St	\$4,583,040
58TH AVE	58E	Van Buren St to Harrison St	\$4,583,040
66TH AVE	66A	Future 66th Ave SR-86 IC	\$46,934,500
66TH AVE	66B	66th Ave Br./Low Water Xing	\$2,826,960
66TH AVE	66C	Grade Separation at Hwy 111/SPRR (Bridge)	\$48,044,000
CATHEDRAL CYN DR	CTHCN2	E Palm Canyon Dr to N side of Whitewater Br. (Incl. Cath Cyn Br.)	\$4,815,850
COOK ST (formerly CHASE SCHOOL RD)	CHSC1	I-10 IC to Ramon Rd	\$25,501,600
COOK ST	CK4	Frank Sinatra Dr to Country Club Dr	\$3,997,488
COOK ST	CK5	Country Club Dr to N side of Whitewater Br.	\$6,228,320

**Appendix B**  
**List of Costs for Projects Considered in TUMF**

Street Name	Segment Number	Segment Description	Project Costs
COOK ST	CK6	S side of Whitewater Br. to Fred Waring Dr	\$1,212,030
COUNTRY CLUB DR	CC5	Portola Ave to Cook St	\$3,714,480
COUNTRY CLUB DR	CC8	Oasis Club Dr to Washington St	\$3,812,300
CROSSLEY RD / GOLF CLUB DR	CROSLY1	Ramon Rd to Mesquite Ave/Dinah Shore Dr	\$2,283,600
CROSSLEY RD / GOLF CLUB DR	CROSLY2	Dinah Shore Dr/Mesquite Ave to 34th Ave	\$2,928,100
DA VALL DR	DVALL5	Future Da Vall I-10 IC	\$71,647,500
DA VALL DR	DVALL6	I-10 IC to Varner Rd (Incl. Br. at Long Cyn Chnl)	\$24,753,600
DILLON RD	DLN1	SR-62 to N Indian Canyon Dr	\$29,522,800
DILLON RD	DLN2	Intersection of Dillon Rd & N Indian Canyon Dr	\$956,500
DILLON RD	DLN3	N Indian Canyon Dr to Palm Dr (Incl. Future Br. at Mission Cr.)	\$12,887,680
DILLON RD	DLN4	Intersection of Dillon Rd & Palm Dr	\$956,500
DILLON RD	DLN5	Palm Dr to Mountain View Rd	\$5,353,920
DILLON RD	DLN6	Mountain View Rd to Bennett Rd	\$11,495,760
DILLON RD	DLN10	Ave 44 to I-10 IC	\$9,427,480
DILLON RD	DLN12	Br. at Whitewater Chnl	\$1,487,125
DILLON RD	DLN13	S side of Whitewater Br. to Hwy 111	\$4,062,858
DILLON RD	DLN14	Dillon Rd I-10 IC	\$18,150,000
DILLON RD	DLN15	Dillon Rd SR-86S IC	\$15,360,000
E PALM CYN DR	PLCN8	Sunrise Way to Farrell Dr	\$1,531,200
E PALM CYN DR	PLCN9	Farrell Dr to Gene Autry Trl (Incl. Br. at Palm Cyn Wash)	\$7,725,600
E PALM CYN DR	PLCN11A	Cathedral Canyon Dr to Date Palm Dr	\$2,166,000
E PALM CYN DR	PLCN11B	Date Palm Dr to E Cath. City limits	\$2,483,800
FRANK SINATRA DR	FS6	Monterey Ave to Portola Ave	\$4,750,434
GENE AUTRY TR	GAT2A	E Palm Cyn to Eagle Way	\$631,450
GENE AUTRY TR	GAT2B	Bridge over Palm Canyon Wash	\$6,655,700
GENE AUTRY TR	GAT2E	Mesquite Ave to Ramon Rd	\$957,600
GENE AUTRY TR	GAT3	Future Whitewater Rvr Br.	\$233,900,000
GERALD FORD DR	GFD5	Intersection of Gerald Ford Dr and Bob Hope Dr	\$1,099,332
GOLF CENTER PKWY	GPKWY1	Golf Center Pkwy. I-10 IC	\$19,481,100
GOLF CENTER PKWY	GPKWY4	Ave 45 to Hwy 111	\$2,725,800
GRAPEFRUIT BLVD	GRPF1	Ave 48/Dillon Rd to Ave 50	\$4,978,000
GRAPEFRUIT BLVD	GRPF2	Ave 50 to Ave 52	\$12,157,200
GRAPEFRUIT BLVD	GRPF3	Ave 52 to Ave 54	\$12,772,500
HACIENDA AVE (now RUBY DR and ESTRADA AVE)	HAC0A	SR62 to N Indian Canyon Dr	\$34,336,000
HACIENDA AVE (now 13TH AVE)	HAC0B	N Indian Canyon Dr to Little Morongo Rd	\$12,503,040
HACIENDA AVE	HAC1A	Little Morongo Rd to Cholla Dr	\$7,793,280
HACIENDA AVE	HAC1B	Cholla Dr to Palm Dr	\$2,653,200
HARRISON ST	HARSN1	Grapefruit Blvd to Ave 52	\$3,677,200
HARRISON ST	HARSN3	Ave 54 to Ave 56 (Airport Blvd)	\$9,694,080
HIGHWAY 74	HWY74A	Highway 111 to El Paseo	\$450,240
HIGHWAY 111	HWY111F	Cook St to Eldorado Dr	\$3,537,600
HIGHWAY 111	HWY111G	Eldorado Dr to Miles Ave	\$4,924,800
HIGHWAY 111	HWY111H	Miles Ave to Washington St (incl. Br. Over Deep Cyn Chnl)	\$7,573,400
INDIAN CYN DR	INCN1	Ramon Rd to Tahquitz Cyn Way	\$5,847,600
INDIAN CYN DR	INCN2	Tahquitz Cyn Way to Alejo Rd	\$2,123,550
INDIAN CYN DR	INCN3	Alejo Rd to Tachevah Dr	\$2,383,200

**Appendix B**  
**List of Costs for Projects Considered in TUMF**

Street Name	Segment Number	Segment Description	Project Costs
INDIAN CYN DR	INCN4	Tachevah Dr to Vista Chino	\$1,463,550
INDIAN CYN DR	INCN5	Vista Chino to Racquet Club Rd	\$1,440,900
INDIAN CYN DR	INCN7	Sunrise Pkwy to Garnet Avenue	\$204,099,790
INDIAN CYN DR	INCN9	20th Ave to 19th Ave	\$1,722,800
INDIAN CYN DR	INCN10	19th Ave to Dillon Rd	\$7,379,840
INDIAN CYN DR	INCN11	Dillon Rd to 14th Ave	\$5,510,000
INDIAN CYN DR	INCN12	14th Ave to Pierson Blvd	\$4,903,440
INDIAN CYN DR	INCN13	Pierson Blvd to Mission Lakes Blvd (Incl. Future Br. at Mission Cr.)	\$6,945,600
INDIO BLVD	INDIO0	I-10 Interchange to Jefferson St (includes 2 railroad bridges)	\$21,888,720
INDIO BLVD	INDIO1	Jefferson St to Madison St (over All-Amer. Canal)	\$2,920,195
JACKSON ST	JAC2A1	I-10 IC to 43rd Ave	\$17,915,106
JACKSON ST	JAC2A2	43rd Ave to Ave 44	\$10,967,500
JACKSON ST	JAC4	Ave 48 to Ave 50	\$5,615,280
JACKSON ST	JAC5	Ave 50 to Ave 52	\$2,047,650
JACKSON ST	JAC6	Jackson St I-10 IC	\$19,826,100
JEFFERSON ST	JEF2A	58th Ave to 62th Ave	\$13,518,000
JEFFERSON ST	JEF9A1	40th Ave to 0.27 mi S of Ave 39	\$1,011,840
KEY LARGO AVE	KL1	Dinah Shore Dr. to Varner Rd (Incl. flyover at I-10 and RR)	\$23,868,000
LANDAU BLVD	LAN1	Vista Chino to Verona Rd	\$832,000
LANDAU BLVD	LAN2	Verona Rd to I-10 IC (Incl. Br. over RR, missing link)	\$19,280,000
LANDAU BLVD	LAN3	Future Landau Blvd I-10 IC (missing link)	\$71,647,500
LANDAU BLVD	LAN4	I-10 IC to Varner Rd (missing link)	\$22,614,400
LITTLE MORONGO RD	LM2	Pierson Blvd to Two Bunch Palms Trl	\$4,506,240
LITTLE MORONGO RD	LM3	Two Bunch Palms Trl to Dillon Rd (Incl. Future Br. at Mission Cr.)	\$14,539,120
LITTLE MORONGO RD	LM4	Dillon Rd to 20th Ave	\$19,768,320
MADISON ST	MAD5	Ave 52 to Ave 50	\$6,608,460
MADISON ST	MAD7A	0.25 mi N of Ave 49 to Ave 48	\$898,920
MADISON ST	MAD7B	Ave 48 to Hwy 111	\$1,450,140
MADISON ST	MAD9	Miles Ave to Fred Waring Dr (Incl. Br. over WW Chnl and All-Amer. Canal, missing link)	\$18,607,200
MISSION LAKES BLVD	MSLK0	SR 62 to Indian Canyon Dr	\$29,315,840
MONROE ST	MON1	0.25 mi N of Ave 42 to Ave 42	\$1,754,280
MONROE ST	MON6	Monroe St I-10 IC	\$2,400,000
MONROE ST	MON9	I-10 Interchange to 900 ft N of Oleander	\$15,467,750
MONTEREY AVE	MNT1-6	Highway 111 to Fred Waring Dr	\$1,240,800
MONTEREY AVE	MNT2-6	Fred Waring Dr to Clancy Lane (Incl. Br. at Whitewater River)	\$13,247,266
MONTEREY AVE	MNT3-6	Clancy Lane to Country Club Dr	\$3,557,376
MOUNTAIN VIEW RD	MTV1A	Hacienda Ave to Brunner Ln	\$4,016,160
MOUNTAIN VIEW RD	MTV1B	Brunner Ln to Dillon Rd	\$3,315,840
N PALM CYN DR	PLCN3	Alejo Rd to Tahquitz Cyn Rd	\$1,182,150
N PALM CYN DR	PLCN4	Tahquitz Cyn Rd to Ramon Rd	\$1,310,850
N PALM CYN DR	PLCN5	Ramon Rd to Mesquite Ave (Incl. Br at Tahquitz Creek)	\$6,437,440
N PALM CYN DR	PLCN6	Mesquite Ave to E Palm Cyn Dr	\$1,436,200
PALM DR	PD1	I-10 IC to Varner Rd	\$4,024,416
PALM DR	PD3	20th Ave to Dillon Rd	\$7,736,256
PALM DR	PD4	Dillon Rd to Two Bunch Palms Trl	\$5,359,464

**Appendix B**  
**List of Costs for Projects Considered in TUMF**

Street Name	Segment Number	Segment Description	Project Costs
PALM DR	PD7	Pierson Blvd to Mission Lakes Blvd	\$4,241,952
POLK ST	PLK1	Polk St from Ave 52 to Ave 48	\$19,754,280
PORTOLA AVE	POR1	Hwy 111 to Magnesia Falls Dr	\$5,638,410
PORTOLA AVE	POR3	Country Club Dr to Frank Sinatra Dr	\$4,180,000
PORTOLA AVE	POR4A	Frank Sinatra Dr to Julie Ln	\$2,606,400
PORTOLA AVE	POR5B	Dinah Shore Dr to I-10 IC (Incl. Br. over RR)	\$23,026,500
PORTOLA AVE	POR6	Future Portola Ave I-10 IC	\$71,647,500
RAMON RD	RAM1	S Palm Cyn Dr to S Indian Cyn Dr	\$372,240
RAMON RD	RAM2	S Indian Cyn to Sunrise Way (Incl. Baristo Storm Chnl Xing)	\$4,279,950
RAMON RD	RAM3	Sunrise Way to Farrell Dr	\$2,574,880
RAMON RD	RAM3A	Intersection of Ramon Rd and Sunrise Way	\$1,051,947
RAMON RD	RAM4	Farrell Dr to El Cielo Rd	\$1,717,600
RAMON RD	RAM4A	Intersection of Ramon Rd and Farrell Drive	\$957,177
RAMON RD	RAM5	El Cielo Rd to Gene Autry Trl	\$8,367,900
RAMON RD	RAM5A	Intersection of Ramon Rd and Crossley Rd	\$1,051,947
RAMON RD	RAM7	Br. at Whitewater Rvr	\$24,864,323
S VALLEY PKWY / AVE 60	SV1	Monroe St to Jackson St	\$4,494,240
S VALLEY PKWY / AVE 60	SV2	Jackson St to Van Buren St	\$4,741,440
S VALLEY PKWY / AVE 60	SV3	Van Buren St to Harrison St	\$5,269,440
S VALLEY PKWY	SV4	Harrison St to Tyler St (missing link)	\$9,583,600
S VALLEY PKWY	SV5	Tyler St to Polk St (missing link)	\$10,562,080
S VALLEY PKWY / 62ND AVE	SV8	Pierce St to SR-86	\$3,892,200
S VALLEY PKWY / 62ND AVE	SV9	Future Ave 62 SR-86 IC	\$46,550,500
THOUSAND PALMS CYN RD	THPL1	Ramon Rd to Dillon Rd	\$17,252,840
TWO BUNCH PALMS TR / 14TH AVE	TBP1	N Indian Canyon Dr to Little Morongo Rd	\$12,522,240
TWO BUNCH PALMS TR	TBP2	Little Morongo Rd to Palm Dr	\$5,422,560
TWO BUNCH PALMS TR	TBP3	Palm Dr to Miracle Hill Rd	\$4,278,787
TYLER ST	TYL1	Ave 50 to I-10 frontage road	\$11,854,020
VAN BUREN ST	VANB2	Ave 48 to Ave 50	\$3,519,200
VAN BUREN ST	VANB3	Ave 50 to Ave 52	\$4,690,800
VAN BUREN ST	VANB5	Ave 54 to Ave 56/Airport Blvd	\$5,332,536
VARNER RD	VRNR0	20th Ave to Palm Dr	\$20,249,600
VARNER RD	VRNR1	Palm Dr to Mountain View Rd	\$6,295,000
VARNER RD	VRNR2	Mountain View Rd to Date Palm Dr	\$12,505,200
VARNER RD	VRNR3	Date Palm Dr to Ramon Rd	\$47,489,880
VARNER RD	VRNR7B	Ave 38 to Washington St	\$11,293,450
VARNER RD / AVE 42	VRNR9	Jefferson St to Madison St (Incl. Br. over All-Amer. Canal)	\$9,872,400
VARNER RD / AVE 42	VRNR10B	Clinton St to Monroe St	\$4,952,640
VARNER RD / AVE 42	VRNR11	Monroe St to Gore St	\$2,327,424
VISTA CHINO	VC1	N Palm Canyon Drive to Sunrise Way	\$5,288,420
VISTA CHINO	VC1A	Intersection of Vista Chino and N Palm Canyon Dr	\$984,150
VISTA CHINO	VC2	Sunrise Way to Gene Autry Trl	\$5,668,080
VISTA CHINO	VC2AA	Intersection of Vista Chino and Sunrise Way	\$1,073,547
VISTA CHINO	VC2AB	Intersection of Vista Chino and Farrell Drive	\$967,677
VISTA CHINO	VC2A	Intersection of Vista Chino and Gene Autry Trl	\$1,014,039
VISTA CHINO	VC3	Gene Autry Trl to W side of Whitewater Rvr	\$1,185,600

**Appendix B**  
**List of Costs for Projects Considered in TUMF**

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Street Name	Segment Number	Segment Description	Project Costs
VISTA CHINO	VC4	Future Whitewater Rvr Br.	\$94,701,810
VISTA CHINO	VC7	Date Palm Dr to Da Vall Dr	\$20,625,000
WASHINGTON ST	WSH9	I-10 IC to Ave 38	\$3,055,200
WORSLEY RD	WORS4	Pierson Blvd to N Indian Canyon Dr	<u>\$11,646,600</u>
<b>Total</b>			<b>\$2,505,969,566</b>

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**ATTACHMENT 2**

**CVAG STAFF REPORT ON TUMF INFLATION ADJUSTMENT  
FOR CALENDAR YEAR 2025**

**ITEM 7H**

**Coachella Valley Association of Governments  
Executive Committee  
April 29, 2023**



**STAFF REPORT**

**Subject:** TUMF Inflation Adjustment for Calendar Year 2025

**Contact:** Peter Satin, Conservation Program Manager ([psatin@cvag.org](mailto:psatin@cvag.org))

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**Recommendation:** Adopt a 3.6-percent increase in Transportation Uniform Mitigation Fee (TUMF) rates to take effect January 1, 2025, and update the TUMF Handbook to reflect the revised fee upon its effective date

**Transportation Committee:** Concurred (Meeting of April 1)

**Background:** The Transportation Uniform Mitigation Fee (TUMF) was established in 1989 as a one-time impact fee charged on all new development occurring within the CVAG region. Monies collected through the TUMF program are applied to transportation-related capital facilities and infrastructure required to serve new growth within the Coachella Valley and are intended to compliment revenue generated through Riverside County's Measure A sales tax. To date, TUMF has provided less than the intended share of match toward Measure A funding.

The current TUMF rates were adopted in 2018 upon the completion of a revised Nexus Study, Transportation Project Prioritization Study, Regional Arterial Cost Estimate, and Active Transportation Plan. Prior to their adoption, the fee had remained unchanged at \$192/trip for over a decade. The 2018 Nexus Study originally proposed a revised fee of \$751/trip; however, this fee was reduced to the current \$245/trip after re-evaluating which regional transportation projects would likely be built in the near-term. This rate equates to \$2,313 for a single-family dwelling, as compared to the \$10,104 currently charged by Western Riverside Council of Governments for similar development.

The 2018 TUMF Handbook allows for the consideration of an annual inflation adjustment:

*The inflation factor shall be the same one utilized by the Coachella Valley Local Development Mitigation Fee, based on the Riverside-San Bernardino-Ontario Consumer Price Index (CPI). Such CPI will be reviewed annually by the Executive Committee which will determine whether or not to apply the inflation factor.*

The Local Development Mitigation Fee (LDMF) inflation factor is calculated on the CPI for All Urban Consumers (CPI-U), All items, as the over-the-year percent change, measured as of December in the calendar year which ends in the previous fiscal year. The Riverside-San Bernardino-Ontario CPI is measured every other month, and does not include data for the month of December. To approximate a data point for an unrecorded month, the Bureau of Labor Statistics (BLS) recommends taking the square root of the product of the indexes for the preceding and subsequent months, in this case November and January. This approximated December data point can then be used to calculate the over-the-year percent change.

Applying regular increases due to inflation is a preferred approach to infrequent increases to catch up over time. An inflation factor of 7.4-percent was applied across each of CVAG’s TUMF categories by the Executive Committee at its April 2023 meeting. In accordance with California’s Mitigation Fee Act, and to allow member jurisdictions time to update their local TUMF ordinances as needed, implementation of the inflation factor did not go into effect until January 1, 2024.

The CPI-U, All items for the Riverside-San Bernardino-Ontario metropolitan area rose by 3.58-percent for calendar year 2023. BLS notes that some entities choose to calculate “core” inflation on the CPI-U, less food and energy (the latter of which includes motor fuel), as these items tend to be more volatile in their pricing. Removing these volatile items from the regional CPI results in an inflation factor of 4.72-percent, largely due to reductions in the price of fuel and other energy sources. CVAG staff recommend applying the CPI-U, All items inflation factor of 3.58-percent to the current fee assessments, as described in the below table.

<i>TUMF Category</i>	<i>Current Rate</i>	<i>Proposed Rate</i>	<i>Difference</i>
<u><i>Residential (per dwelling unit)</i></u>			
<i>Single family detached</i>	\$2,740	<b>\$2,840</b>	\$100
<i>Multi-family attached</i>	\$1,580	<b>\$1,635</b>	\$55
<i>Nursing/congregate care</i>	\$585	<b>\$605</b>	\$20
<i>Transit oriented single family</i>	\$2,330	<b>\$2,415</b>	\$85
<i>Transit oriented multi-family</i>	\$1,345	<b>\$1,395</b>	\$50
<u><i>Non-Residential (per 1,000 sq. ft)</i></u>			
<i>Retail</i>	\$7,130	<b>\$7,385</b>	\$255
<i>Office</i>	\$2,835	<b>\$2,935</b>	\$100
<i>Industrial</i>	\$1,440	<b>\$1,490</b>	\$50
<i>Fuel - gas (per dispensing unit)</i>	\$10,220	<b>\$10,585</b>	\$365
<i>Fuel - electric (per dispensing unit)</i>	\$105	<b>\$110</b>	\$5
<i>Hotel (per room)</i>	\$4,165	<b>\$4,315</b>	\$150
<i>Golf course (per acre)</i>	\$1,090	<b>\$1,130</b>	\$40

The revised rates would be implemented January 1, 2025 so that member jurisdictions will have sufficient time to amend local ordinances. The rates listed in the TUMF Handbook will also be updated at that time to reflect the adjustment.

This information was provided to the Desert Valleys Builders Association (DVBA) for comment on March 8, 2024. They have submitted a letter (attached) indicating support for a “periodic, systematic, and standard increase.”

**Fiscal Analysis:** Based on TUMF revenues generated in fiscal year 2022-2023, adjusting current TUMF rates based on the CPI-U, All items inflation rate of 3.56-percent would result in additional revenue of \$275,774.

Revising the TUMF Handbook will have no fiscal impact.

**Attachments:** DVBA comment letter dated March 21, 2023



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Wattenbarger Construction

Michelle Witherspoon

MSA Consulting

March 21, 2024

**Coachella Valley Association of Governments**

Tom Kirk, Executive Director

c/o Peter Satin, Conservation Program Manager

74-199 El Paseo, Suite 100

Palm Desert, CA 92260

Re: Annual TUMF Report TUMF

Dear Mr. Kirk:

Thank you for providing the Desert Valleys Builders Association the opportunity to review the Coachella Valley Association of Government's "Annual Inflation Adjustment to the TUMF Fee." The DVBA supports our local agencies' periodic, systematic, and standard increase of costs based on recognized traditional methods such as Bureau of Labor Statistics Consumer Price Index.

The Desert Valleys Builders Association is satisfied that CVAG has met its obligations in its noticing and adherence to the Mitigation Fee Act in calculating a reasonable fee increase.

Respectfully,

Gretchen Gutierrez  
Chief Executive Officer

34360 Gateway Drive • Palm Desert • CA 92211

(760) 776-7001 office • (760) 776-7002 fax

www.TheDVBA.org

**ATTACHMENT 3**  
**CVAG REVISED TUMF FEE SCHEDULE**  
**EFFECTIVE JANUARY 1, 2025**



May 1, 2024

**REVISED FEE SCHEDULE FOR THE TRANSPORTATION UNIFORM MITIGATION FEE  
EFFECTIVE JANUARY 1, 2025**

The Transportation Uniform Mitigation Fee (TUMF) is a development impact fee designed to offset the effects of population growth on transportation infrastructure within the Coachella Valley. It is charged on any construction that will result in an increase in vehicular trips.

The TUMF is collected by the permitting jurisdiction in accordance with an adopted local ordinance, which further allows for an annual adjustment for inflation based on the Consumer Price Index for the Riverside-San Bernardino-Ontario metropolitan area. This inflation factor has been applied to the current fee schedule and results in the revised rates that will be assessed on new development starting January 1, 2025.

<i><b>TUMF Category</b></i>	<i><b>Assessment Unit</b></i>	<i><b>Rate as of January 1, 2025</b></i>
<i>Single family detached</i>	Dwelling unit	\$2,840
<i>Multi-family attached</i>	Dwelling unit	\$1,635
<i>Nursing/congregate care</i>	Dwelling unit	\$605
<i>Retail</i>	1,000 sq. ft.	\$7,385
<i>Office</i>	1,000 sq. ft.	\$2,935
<i>Industrial</i>	1,000 sq. ft.	\$1,490
<i>Fuel - gas</i>	Dispensing unit	\$10,585
<i>Fuel - electric</i>	Dispensing unit	\$110
<i>Hotel</i>	Room	\$4,315
<i>Golf course</i>	Acre	\$1,130

For any question regarding the application of TUMF, please contact the Coachella Valley Association of Governments at (760) 346-1127 or by emailing [cvag@cvag.org](mailto:cvag@cvag.org).

EXHIBIT "B"

2025 TUMF FEE SCHEDULE  
TO BE EFFECTIVE JANUARY 13, 2025



May 1, 2024

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